

STATE OF NEW YORK

THE SEVENTY-FOURTH ANNUAL REPORT

OF THE

Prison Association of New York

135 East 15th Street, New York

1918



ALBANY
J. B. LYON COMPANY, PRINTERS
1919

PREFACE

THIS is an official report of the Prison Association of New York to the Legislature of the State of New York, which has been made annually since 1845, and constitutes the seventy-fourth of the series.

Paragraph 6 of article XI of the Act incorporating the Prison Association of New York provides that "the said executive committee" (of the Prison Association), "by such committees as they shall from time to time appoint, shall have power, and it shall be their duty to visit, inspect and examine, all the prisons of the State, and annually report to the Legislature their state and condition and all such other things in regard to them as may enable the Legislature to perfect their government and discipline."

The same paragraph further provides for the printing of 500 copies of this annual report at the expense of the State. Additional copies are purchased from the State printers, at the expense of the Association, for distribution to its contributors and many others, not only in New York State but elsewhere.

The activities of the Association for the year are presented on pages 24-53 of this publication. The bureaus of the Association are the following: Administration, Inspection and Research, Parole, Probation, Relief, Employment, Financial.

THE PURPOSES
OF
THE PRISON ASSOCIATION OF NEW YORK

1. The protection of society against crime.
2. The reformation of the criminal.
3. Protection for those unjustly accused.
4. Probation, when suitable.
5. Improvement in prisons and prison discipline.
6. Employment, and when necessary, food, tools, shelter and other assistance for released or discharged prisoners.
7. Necessary aid for prisoners' families.
8. Supervision for those on probation and parole.
9. Needed legislation.
10. Publicity in prison reform.
11. Research and advice.

TO THE CONTRIBUTORS AND OTHER FRIENDS
OF THE ASSOCIATION

THIS volume of the annual report for 1918 comes to you from the Executive Committee of the Prison Association, in very warm-hearted and sincere appreciation of the help you have given to our work, especially during the past year, when the calls from so many other sources have taxed you all so heavily.

It is particularly gratifying to know that during this period, when the minds of all have been primarily upon the war, so many friends have been willing to continue their support and interest in behalf of the work. This spirit has enabled us, through a trying period, to maintain our activities without serious reduction in staff or program.

The Association has been spoken of as "a gathering together of friends interested in a good cause," and our experience for the past year convinces us that this interpretation is entirely justified. It therefore gives us much pleasure to send this word of appreciation and thankfulness for your help and co-operation.

THE EXECUTIVE COMMITTEE.

TABLE OF CONTENTS

	PAGE
Preface	3
Purposes of Association	5
To Contributors and Friends of Association	7
Officers and Executive Committee	11
Standing Committees	12
Staff of Association	13
The Prison Association of New York	17
Next Steps to be Taken	21
Probation Bureau	24
Parole Bureau	28
Relief of Prisoners' Families	32
Special Employment Bureau	37
Bureau of Inspection and Research	41
Legislation During Year	54
Treasurer's Report	59
Contributors	66
Constitution and By-Laws	98

THE PRISON ASSOCIATION OF NEW YORK

OFFICERS

PRESIDENT	SECRETARY	TREASURER
EUGENE SMITH	DECATUR M. SAWYER	C. C. AUCHINCLOSS

GENERAL SECRETARY

*O. F. LEWIS

ACTING GENERAL SECRETARY

E. R. CASS

VICE-PRESIDENTS

DAVID H. GREER	ROBERT W. DE FOREST
EUGENE A. PHILBIN	JACOB H. SCHIFF
THOMAS M. OSBORNE	GEORGE W. KIRCHWEY

EXECUTIVE COMMITTEE

CLASS OF 1919

WILLIAM H. GRATWICK
HENRY G. GRAY
HENRY E. GREGORY
GEORGE G. SHELTON
GEORGE W. WICKERSHAM

CLASS OF 1920

IRA BARROWS
W. W. BATTERSHALL
JAMES BYRNE
E. TROWBRIDGE HALL
JOHN SEELY WARD

CLASS OF 1921

J. FENIMORE COOPER
CORNELIUS B. GOLD
ALEXANDER M. HADDEN
DEAN SAGE
GINO C. SPERANZA
MORNAY WILLIAMS

CLASS OF 1922

B. OGDEN CHISOLM
EDWIN O. HOLTER
RICHARD M. HURD
JOHN W. HUTCHINSON
FRANK D. PAVEY

* Absent on leave in War Camp Community Service.

STANDING COMMITTEES FOR 1918

LAW COMMITTEE No. 1
(PAROLE AND PROBATION)

MESSRS. WILLIAMS, GREGORY AND HOLTER.

LAW COMMITTEE No. 2
(NEW LEGISLATION)

MESSRS. SAGE, KIRCHWEY, PAYEY AND WICKERSHAM.

COMMITTEE ON PRISON DISCIPLINE

MESSRS. KIRCHWEY, CHISOLM, HURD AND SAWYER.

COMMITTEE ON DISCHARGED CONVICTS

MESSRS. HADDEN, HALL, HOLTER AND HUTCHINSON.

COMMITTEE ON DETENTIONS

MESSRS. CHISOLM, SHELTON, BARROWS AND BYRNE.

COMMITTEE ON FINANCES

MESSRS. AUCHINCLOSS, SAGE, HALL, HURD AND HADDEN.

HOUSE COMMITTEE

MESSRS. SAWYER AND AUCHINCLOSS.

LIBRARY COMMITTEE

MESSRS. GREGORY AND WILLIAMS.

THE PRISON ASSOCIATION'S STAFF
1918

ADMINISTRATION

*O. F. LEWIS, General Secretary.

E. R. CASS, Acting General Secretary.

MISS F. S. AUCHAMPAUGH, Assistant Secretary.

R. S. MORISON, Cashier.

MISS BEATRICE STECKER, Clerk.

MISS BESSIE RATNER, Clerk.

MISS VIOLA ROTZLER, Clerk.

MISS CHARLOTTE N. SCHNABEL, Clerk.

MISS ANNE GILLESPIE, Clerk.

INSPECTION AND RESEARCH

E. R. CASS, Assistant Secretary.

**PHILIP KLEIN, Assistant Secretary.

PAROLE BUREAU

AUGUST L. BOHN, Parole Agent.

RELIEF BUREAU

MRS. H. B. RODGERS, Relief Agent.

MISS FLORENCE BENSON, Stenographer.

PROBATION BUREAU

D. E. KIMBALL, General Agent and Probation Officer.

MISS MINERVA ROSENTHAL, Stenographer.

EMPLOYMENT BUREAU

**CHARLES K. BLATCHLY, Secretary.

MISS MARY GIBBONS, Stenographer.

* In War Camp Community Service since August, 1918.
** In National Army since August, 1918.

SEVENTY-FOURTH ANNUAL REPORT OF THE PRISON
ASSOCIATION OF NEW YORK

HON. HARRY C. WALKER,

Lieutenant-Governor of New York:

SIR.—In accordance with chapter 163 of the Laws of 1846, we have the honor to present the seventy-fourth annual report of the Prison Association of New York, and to request that you will lay the same before the Legislature.

Respectfully,

THE PRISON ASSOCIATION OF NEW YORK,

by EUGENE SMITH, *President.*

E. R. CASS, *Acting General Secretary.*

INTRODUCTION

THE PRISON ASSOCIATION OF NEW YORK

THE annual report this year has been materially shortened, principally as a patriotic measure for the conservation of State and Association funds. In accordance with this, the reports made subsequent to the inspections of institutions have been omitted and instead, in a chapter devoted to the work of research and inspection, a general summary of the conditions and developments in the jails, penitentiaries, reformatories and State prisons is presented.

During the year the Association, because of the war, continued its policy of not undertaking any expansion of its activities requiring additional expenditures, and avoided on the other hand so far as possible any reduction in the volume of its work. In short, the Prison Association has held that all of its existing activities were necessary and should be continued.

The Association has concerned itself continuously for more than seventy years with the treatment of delinquents. Its charter, obtained in 1846, provided that the Society was to concern itself with (a) those awaiting trial, or being tried; and (b) with those in prison, and with prison conditions; and (c) with those who had been released from prison. In the earlier years the main attention of the Society was centered upon the relief of those incarcerated and with the rectification of the most flagrant abuses. In the course of time other important functions were developed and the scope of the Association's work extended. In the absence of accurate and comprehensive knowledge

as to prison conditions and prison reform elsewhere than in New York, the Prison Association has frequently been the assembler and distributor of important and highly valuable facts and statistics. The Association has always been a recognized authority in this State in matters of prison reform. Since the time of Dr. Enoch C. Wines in the sixties of the nineteenth century the Association has also played an important part in the national field and was the chief factor in the foundation of the American Prison Association in 1870, and later of the International Prison Commission, which has members in nearly every civilized country in the world. Conspicuous among the many results in which the Association has shared was the campaign for the establishment of the Elmira Reformatory; the study of the Jukes Family by R. L. Dugdale, one of the board managers of the Association; the development of probation in New York State; the development through many years of the parole system in New York city for the State reformatories and State prisons; the election of Dr. Barrows, corresponding secretary of the Association from 1900 to 1909, as president of the Eighth International Prison Congress; the successful campaign against the fee system in the case of county sheriffs; the increase of the endowment fund of the Association since 1910, from \$9,000 to nearly \$100,000, and the increase in recent years not only in the membership but of the income of the Association and the accompanying development of the fields of activity of the Association. In recent years the Association has made a considerable part of its activity the co-operation in the development of new institutions, such as a Farm Industrial Prison to take the place of Sing Sing, the State Industrial Farm Colony, the State Reformatory for Misdemeanants, the Farm Colony of the Board of Inebriety of New York city and the proposed State Custodial Asylum for Feeble-minded Male Delinquents.

The most conspicuous and perhaps the most important militant activity of the Association has been, recently, the campaign under the slogan: "Sing Sing Must Go."

Throughout the country the Association is recognized as an important one in its field and it daily serves as a bureau for citizens of this and other States and countries, for information concerning the betterment of prison conditions, legislation and other social problems allied with delinquency.

For nearly six years, through the activities of its Bureau of Inspection and Research, the Association has persistently campaigned for the abolition of the deplorable idleness existing among sentenced prisoners in our county jails and also for the improvement of the living conditions and management of these institutions.

It is gratifying to state that a number of the members of the Board of Managers of the Association have given their services to the government during the war. They have served in various lines as follows:

Local draft boards, Labor boards, Federal employment bureaus, Naval prison, Y. M. C. A., Brotherhood of St. Andrew and special foreign service.

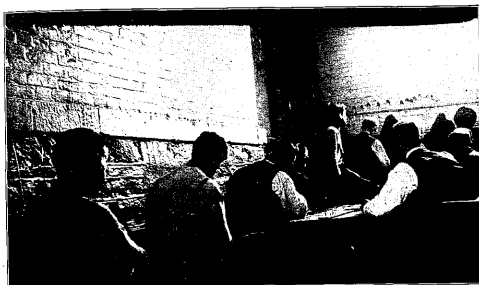
Likewise, members of the staff of the Association have been of service to the government. Dr. Lewis has been Divisional Manager of the Northern Division of the War Camp Community Service; Mr. Klein was assigned to Camp Upton; Mr. Blatchly was appointed to the Army Ordnance Department in New York city, and Mr. Cass did voluntary work with a local draft board and with the Liberty Loan drives.

During the year Dr. Kirchwey and Dr. Lewis have been associated with the New York School of Philanthropy as members of the staff, conducting courses in general criminology, crime and punishment, descriptive penology, and a special Institute on Correctional Problems.

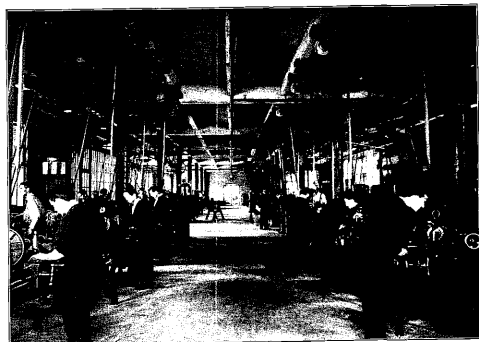
Dr. Lewis has also continued his preparation of the study of the History of American Prison Administration and Prison Reform, and the same is now ready in manuscript form, for the period between 1776 and 1844.

New York city was chosen by the Executive Committee of the American Prison Association as the meeting place for 1918. Unfortunately the influenza epidemic made it inadvisable to hold the meeting, and the same has been postponed until the fall of 1919.

WHICH IS BETTER FOR THE YOUNG MISDEMEANANT ?

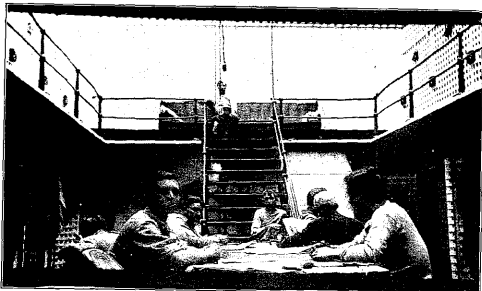


LOAFING WITH OTHERS IN JAIL ?

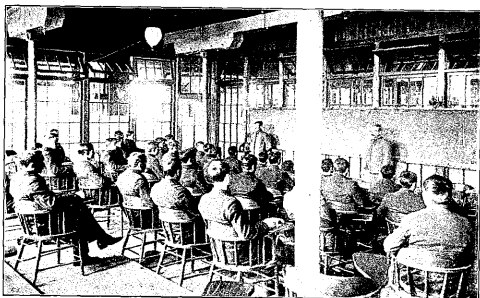


OR LEARNING A TRADE AT ELMIRA REFORMATORY ?

WHICH IS BETTER FOR THE YOUNG MISDEMEANANT?



TRAINING IN IDLENESS AND CRIME IN THE JAIL?



OR GOING TO SCHOOL?

NEXT STEPS TO BE TAKEN

IN the 1917 Report a number of chapters were devoted to a discussion of necessary steps to be taken in the treatment of the offender. These needs still obtain and it therefore seems important that the program should again be presented in brief. The reader's attention is called to a separate publication issued by the Prison Association last year, in which the program of needs is presented in detail and at length. We still have on hand copies of this special issue and shall be glad to furnish them upon request. The next steps referred to are as follows:

1. Misdemeanants between sixteen and thirty should be admitted to New York State Reformatory at Elmira on an indeterminate sentence with a maximum of three years. Legislation has been presented which would make the commitment of misdemeanants to Elmira permissive but not mandatory. For a trivial offence the court can suspend sentence, or place the offender on probation, but for cases where it is felt that institutional treatment is necessary there should be given the authority to send them to an institution of a reformatory character. This need has been long recognized in New York city where, since 1905 a City Reformatory for Male Misdemeanants has been in operation. Under existing conditions it is possible for felons to receive reformatory treatment, but misdemeanants are denied that advantage. The State of New York is committed by law to the reformatory treatment of misdemeanants. In 1912 a bill was passed by the State Legislature establishing a State Reformatory for Misdemeanants. This institution exists only on paper, and it seems

very likely that for some time to come there will be no funds available for its construction. In the meantime are we to permit reformatory material to be sent to the county jails and penitentiaries, the demoralizing influences of which are generally and regretfully known?

2. The need for a custodial institution for male defective delinquents and of a similar institution for female defective delinquents is still a pressing one. The power of transferring defective delinquents from other correctional institutions is lacking, and legislation to this end should be passed. Unless authority is given permitting the detention of feeble-minded delinquents for an indefinite period, there will be no satisfactory approach to the solution of the problem.

3. It is stated with much regret that the Psychiatric Clinic, established at Sing Sing prison and maintained by private funds, was discontinued during the year. Under the able leadership of Dr. Glueck important findings were made, and until the work was discontinued, it was thought that at last a long-hoped-for addition had come to stay. It is therefore urged that this work be taken over by the State and made a permanent part of the system of dealing with an offender.

4. The parole work for the State prisons still continues under the supervision of the State Board of Parole with no changes except in personnel. The perfunctory method of deciding the paroling of an inmate and the absence of an adequate corps of parole officers continue as the two outstanding weaknesses of the system. It therefore seems necessary that the Board be reorganized and that the members be required to give their full time to the work. Likewise, the number

of parole officers should be increased and be distributed to different part of the State.

5. A Commission should be authorized by the Legislature to study the correctional needs of the State and its political divisions, and to present a plan for the centralization of the management of correctional institutions in a State Department of Correction.

6. The need for criminological clinics to act as the advisory and scientific arms of the court cannot be overestimated. Psychiatric work at an institution is necessary but should be preceded by a study of many of the offenders before their cases are disposed of by the courts. Judges should have scientific information concerning many of those whom they sentence.

7. In addition to the needs outlined in the 1917 Report, there should be considered the undesirable condition brought about by our present system of providing and compensating justices of the peace. A justice of the peace is a constitutional officer, and as such is the only judicial officer permitted to receive fees. The Legislature has power to designate but one method of selecting such officers, either by election or by appointment. It cannot direct the use of both methods in one town or city. The office is an important one, since the incumbent has the power to sentence to prison for one year and impose a fine of \$500. Legal training is not required and in most cases is lacking. Changes along the following lines are necessary:

- (a) The abolition of the fees in connection with the criminal work of such officer.
- (b) Educational qualifications together with legal training.
- (c) Reduction in the number of justices in communities.

PROBATION BUREAU

THE Prison Association, through its representative Mr. D. E. Kimball, continues to do its share of the probation work of the Court of General Sessions in New York. Practically no changes have been made in the system described in previous reports nor in the number of officers. The probation officers in the Court of General Sessions are salaried not by the city but by private societies.

Probation is generally called a substitute for imprisonment. This however, is erroneous. Probation is suspension of sentence during good behavior. It has more recently been defined in the "Probation Officers' Manual" as a method by which the community through its courts seeks to aid, supervise, discipline, and, if need be, reform offenders without imprisonment. It is especially helpful for young first offenders and not intended to be used for those experienced in crime.

The probation officer is not only an investigator, but the real probation officer must be wise and patient, courageous, stern, sympathetic and tactful. Under our present court systems the judge upon the bench must depend in many instances to a considerable extent upon the probation officer for his information prior to the sentencing of a prisoner. The experience, thoroughness and attitude of the probation officer often determines the future treatment of the offender.

Probation is regarded by the Prison Association as a more important and valuable period in the reformation of offenders than the period of imprisonment. Probation today is more generally used than heretofore and is increasing rapidly. Judges and the general public are becoming more sympathetic toward it. It has permitted many

of those who were formerly sent to our State prisons to re-establish themselves without a term of imprisonment. It has also helped to reduce the population at the New York State Reformatory and is responsible to some degree for the change in type of prisoners found at that institution, the population now presenting as a whole a more difficult and less promising type.

The number of cases coming under the supervision of Mr. Kimball for the past year was about the same as that of the previous year. There were on probation to the Association on September 30, 1917, 208, and during the past fiscal year there were added 141 new cases, making a total for the year of 349. During the year 201 cases were discharged from the jurisdiction of the Bureau, leaving a balance of 148 on probation September 30, 1918.

Sixty of our probationers are serving in the Army or Navy. More than half that number enlisted and the balance was drafted. Sentence was suspended in between 30 and 40 cases of young soldiers who had come into conflict with the law while on furlough. All were returned to their commanding officers.

The number of cases investigated during the year was 602. Of those on probation there were re-arrested and committed during the year 11 men and 6 women, making a total of 17.

Aside from giving the prisoner another chance without inflicting the prison stigma, there are other meritorious features involved in the probation work. Two of the most important are as follows:

The restitution of sums of money unlawfully obtained, and the collection of money for the support of the wives and children of the offender. The advantages of these methods are sufficiently obvious and require no further explanation.

The Probation Bureau reports that of a total of 141 new cases received during the past fiscal year, 22 were ordered to make restitution and five were ordered to make payment for the support of their families. The following indicates the amounts involved:

	New Cases	Old Cases	Total
Collected during fiscal year for restitution...	\$1,709 00	\$1,671 25	\$3,380 25
Collected during fiscal year for family support	210 00	365 00	575 00
	<u>\$1,919 00</u>	<u>\$2,036 25</u>	<u>\$3,955 25</u>

In addition to his regular probation work Mr. Kimball has interested himself in a number of special cases coming to his notice while visiting the city prison. Most of these cases were referred to the Voluntary Defenders Committee, where advice and assistance were cheerfully given. In a number of instances, through the representatives of the Committee, persons charged with crime were acquitted.

The following citations from the records of the Probation Bureau illustrate to some degree the character of work and its many possibilities:

An Austrian thirty-two years of age, five years in the United States, was earning \$3,000 per year in a commercial house at the time of his arrest, and pleaded guilty to grand larceny. Explaining the crime, he stated that he had trouble at home, expenses were very heavy, and as money was due him he appropriated to his own use other money, thinking that he could replace it shortly. Before he was able to do so, however, the money was missed, and his arrest followed. Under ordinary circumstances the complainant would insist on punishment, but in this case the Judge ordered restitution of about \$350. The defendant was admitted to bail and in a short time, because of his expert knowledge of the business, he was in a position paying him \$7,500 per year. Investigation showed that his previous record was clean. He is now on probation. Under the old system he would have been sent to prison.

A girl from the west, twenty years of age, came to this city to bid good-bye to her brother, who was in service, stationed at Camp Mills. Thinking that her funds would permit her remaining until his departure for France, which was expected in a few days, she did not return home at once. Her funds gave out and she obtained work as a cashier. Not being able to earn quickly sufficient money to pay her fare home, she appropriated funds

belonging to her employer and started for home, but before she was able to get a train her employer overtook her and recovered all the money taken. She was arrested and lodged in the Tombs for some weeks and an inquiry as to her former reputation was instituted. Her former employer in a western city stated that she had been a faithful employee for over two years, that he had every confidence in her, and offered to send a ticket for her return. As she had confessed her guilt and no actual loss was sustained by the employer, she was released on probation and went home to her mother.

PAROLE BUREAU

SINCE the inception of the Prison Association in 1844, every effort has been made to carry out one of the important purposes of the Association, viz., assisting prisoners upon their release from prison. Parole, which is a period of conditional freedom following a term of imprisonment, is now a well-recognized feature in the modern treatment of the offender. Inmates of our State prisons, serving an indeterminate sentence and who by good conduct, work and other qualifications, satisfy the requirements of the Parole Board, are eligible for parole at the expiration of their minimum sentence. The prisoner so released is placed in the custody of a parole officer representing some organization engaged in prison work. The State does not make adequate provisions for the after-care and supervision of men so released, nor does the State contribute to organizations doing this work which is really a function of the Prison Department or Parole Board.

The parole period is one of great importance, inasmuch as it is the time when the inmate is called upon to prove his ability to conduct himself properly outside of prison walls. It is essential that the parole officer should be sympathetic, interested, sagacious and whole-hearted in dealing with the men in his charge. Our parole work, under the direction of Mr. Bohn, for the State prisons has proved extremely valuable in the restoration of men to normal living. Mr. Bohn gives all of his time to helping released and discharged prisoners. His work cannot be valued and judged solely on a dollar and cents basis. The loyalty and support of a "friend in need" is immeasurable.

The work includes the general supervision of paroled men, which means visiting them at their homes and their

places of work when feasible. Whenever needed, friendly advice is given, and in a number of instances the Parole Bureau has been successful in effecting friendly relations between released men and their families. In conjunction with our parole work the co-operation of our Employment Bureau is utilized in obtaining employment for men.

During the year Mr. Bohn has been especially helpful to local draft boards in arranging the classification of discharged prisoners. In many instances these men lacked proper instructions and were not given an opportunity to fill out and file the regular forms. This naturally resulted in much confusion and misunderstanding. In some cases it worked temporary hardship and injustice.

The volume of work is considerable. Our parole agent has usually a monthly average of about 200 men under his supervision.

On October 1, 1917, there were on parole to the Association 211 men. During the fiscal year ending September 30, 1918, 200 new men were received, making a total for the fiscal year of 411. Of these 187 were discharged from parole after having satisfactorily finished their period of conditional liberty. During the same period there were declared delinquent 33.

Mr. Bohn made 1,118 visits and investigations during the year besides attending Parole Board meetings at several of the State prisons each month, and in several instances the meetings at all the prisons in a single month. In this way he is able to keep in close touch with both the Parole Board and with the men about to be paroled. Also at the time he visits the different prisons there are numerous cases, referred to him during the month, which necessitate interviews with prisoners and prison authorities. On such occasions prisoners protest their innocence, make requests for transfers, ask to be put in touch with some of their friends or relatives, appeal for the care of their

families, make complaints about their treatment in the prison and sometimes ask for help in securing artificial legs, eyes, etc. Following such visits it is always necessary for our parole agent to hold conferences with judges, district attorneys, lawyers and individuals interested in the welfare of certain prisoners. In connection with this work he has obtained the helpful assistance and co-operation of the Voluntary Defenders' Committee in New York city.

The Governor holds monthly meetings at the Capitol, at which time the cases of prisoners asking pardon or commutation of sentence are considered. Through our agent, with the aid of the Voluntary Defenders' Committee or Miss C. P. White of New York city, numerous cases have been brought to the notice of the Governor at these meetings, and in some a pardon or reduction in sentence was obtained.

Among the very numerous instances of assistance given by our parole officer, we choose the following as typical:

E. B., 21 years old, was paroled in our care from Sing Sing prison, where he served a term of two years. He was again arrested nine months later for petty larceny. Through the intercession of our probation officer sentence was suspended on the new charge and he was returned for violation of parole. His wife called at the office and stated that she was in need of medical attention, and was without funds. Our relief agent arranged for her admittance to a hospital, and on her discharge secured a position for her in a nursery, so that she might have her child with her. Owing to the needs of his family we succeeded in having him reparaoled to us after seven months. A position, in one of the city departments was secured for him and the family was helped to start housekeeping. He was able to hold this position for five months when the disappearance of a coat caused his discharge, although his employer had no proof that he took it, and he did feel that his services were satisfactory. The family was again in need of help and he tried to sell his Liberty Bond, on which he had paid \$22.50, but was unable to do so. The Prison Association bought it, helped the man to secure work again, and when he received his absolute discharge six months later he was working steadily and getting along well.

DEAR SIR.—Your letter of the 3d inst. at hand and I was intensely elated to hear that you heartily approved of my recent departure.

I also wish to convey my sincere gratefulness to you, for the generous and manly treatment you have accorded me since my release.

Square and honorable men are very difficult to meet in this world, and I surely am proud to have the pleasure of possessing your loyal friendship.

I am determined to succeed in my present business venture and if I ever am lucky enough to reach the top of the ladder, I honestly assure you, Mr. Bohn, that I will never forget to pay you the valuable debt of gratitude that I owe you.

Having nothing more of interest to relate I will close, trusting these lines find you enjoying the best of health, I remain

Very truly yours,
M. L.

RELIEF OF PRISONERS' FAMILIES

WE doubt if any part of our daily work is more appealing to us or to the members of our Association, who make this work possible, than the care of the families of men who are in prison. When people are destitute, they require help promptly, sensibly and as liberal as funds will permit. Help does not mean that all applicants need money or that they all ought to have money. Sound advice and the willingness to "stand by" a family or an individual is often the best possible help. Our task is simple, yet frequently difficult, demanding endurance, sympathy and sound judgment. We have been fortunate in having as our relief agent Mrs. H. B. Rodgers, who is essentially sympathetic and equally just.

The number of prisoners' families in distress usually far exceeds our ability to aid them. Therefore, it has been necessary first to hold ourselves within the limit of our resources and to deal as adequately as possible with the families in the borough of Manhattan and The Bronx. It is further necessary to confine our assistance to cases requiring not more than three years of regular assistance. If circumstances necessitate the care of a family for more than three years, the co-operation of other organizations is sought to take over the family. Such arrangements are usually executed with reluctance, but are nevertheless necessary in order to enable us to keep within the limits of our resources.

During the fiscal year ending October 1, 1918, 329 cases were investigated by Mrs. Rodgers.

Two hundred and twenty-three of these families received relief covering a period of from one month to one year.

Steady employment was secured for thirty prisoners' wives or children, enabling them to become self-supporting.

Fourteen prisoners' wives were cared for during confinement and were given the privilege, through the kindness and co-operation of the Association for Improving the Condition of the Poor, to convalesce at the Caroline Rest in the country.

Seventeen families received occasional assistance and the wise counsel of our relief agent.

Fourteen hundred and eighty-four visits were made to prisoners' families.

Fifty-five cases were referred to other societies, because of long sentences.

In nineteen cases arrangements were made whereby families received assistance from their relatives.

During the year \$4,447.48 was expended in relief for prisoners' families.

At the end of the fiscal year forty-eight prisoners' families were receiving regular assistance either in rent or weekly allowance for food and clothing.

We present herewith case histories revealing the pitiful circumstances in which many families found themselves after a prison sentence was imposed. It is obvious that they were in need of a friend and a helper, and the assistance given to them unquestionably demonstrates the value of this work:

When W. J. was sent to Sing Sing prison for two years on a charge of assault, his wife was in the hospital undergoing an operation for internal trouble. His three children, aged 6, 10 and 13, were left to the care of neighbors. When Mrs. J. was able to leave the hospital she was sent with her little family to Spring Valley for a complete rest. During her absence her rent was paid by the Prison Association that she might have her little home on her return. She is well and strong now and able to earn about \$5 a week at embroidery. She does this work at home so that she can care for her children. The Prison Association is continuing to pay her rent of \$10 per month and allowing an additional \$3 per week toward food and clothing. This assistance will be continued until the release of the man from prison.

The family of P. A. was left without any means of support when he was sent to prison on a charge of counterfeiting. His wife and six children the youngest six months and the oldest sixteen years, were destitute. Work was immediately secured for the oldest girl. The younger children were ill and undernourished. A doctor in the neighborhood agreed to attend the family free of charge. The mother is a good seamstress, and work was secured for her at home, so that her little family would not be broken up. The oldest girl is earning \$10 per week and the mother \$7 per week. This money is used for food and clothing. The Prison Association is paying rent of \$11 per month.

When G. A. was sent to Elmira Reformatory for carrying a revolver, his young wife, aged 22, and three children were left without means of support. He had worked steadily as an operator on ladies' suits and earned from \$20 to \$24 per week. They had managed to live nicely on this amount. In desperation Mrs. A. appealed to the Department of Charities to take her babies so that she could break up her home and go to work. The visitor of the Department communicated at once with the Prison Association. After investigation it was decided that as Mrs. A. was a good mother every effort should be made to keep her little home together until the release of her husband. Mrs. A. was ill from worry and undernourishment. She was sent to a doctor and given food and rest for a short time. A society provided milk and eggs. A church agreed to send groceries, and the Prison Association paid the rent of \$9 a month. Mrs. A. is now growing stronger and is very grateful for all the assistance that has been given her.

The family of L. H. was left practically destitute when the man was sent to the penitentiary for disorderly conduct. This was his first arrest. In despair he wrote to the Prison Association and asked for our interest in behalf of his wife and child. The woman was not well but tried to work. The rent was unpaid. She was sent to a doctor who gave her special treatment for about six weeks. She then secured work which enabled her to earn enough for her living expenses. Her rent of \$13 a month was paid by the Prison Association during the man's imprisonment. On account of his good record he was released from the penitentiary in five months.

When M. N. was sent to the Federal prison for 18 months his wife and four children had no means of support. For the past few years Mrs. N. had been receiving treatment for tuberculosis at one of the hospitals. On account of her ill health the family had to live in light, airy rooms at a rental of \$17 per month. Through the hospital she received milk and fresh eggs. The church sent in a weekly allowance for food. The Prison Association paid the rent each month. The husband was released after serving fourteen months. Through the efforts of the Prison Association he secured work as manager of a small restaurant at a salary of \$25 per week.

The family of S. J. was without support when he was sent to the penitentiary. Mrs. J. could not work as she was soon to be confined and there were two children to be cared for. The Prison Association paid her rent of \$15 per month, and another charitable society allowed her money each week for living expenses. Mrs. J. was sent to the hospital for confinement where she received the best medical care. Previous to this man's arrest he had worked

four years with one concern as a salesman, receiving \$23 per week. He was released after serving six months. The case was closed when the man secured work at one of the ammunition factories at a weekly salary of \$36.

The following letters, expressing thanks and appreciation are significant of the feelings of many of the prisoners in knowing that their wives and children are to some extent spared the unavoidable humiliation and hardship.

"I take the liberty of writing you to thank you for the way you have treated my family while I have been away. As you probably know it meant a whole lot to me to have my home and family together when I came home, and I am sure I don't know what would have become of them had it not been for you. I have secured a position now and am doing as well as could be expected, and believe me, Mrs. Rodgers, if I can possibly help it, my family will never be placed in such a position again. So thanking you for everything you have done both for my family and myself." I remain yours,
W.

"Permit me to write these few lines of thanks in behalf of my wife.
"My wife was over to see me last Thursday and she was telling me and has told me all along how good and kind you have been to her since I am away. I, myself, appreciate your kindness very much as I can truthfully say you are the one who has kept my home together for me.
"So before I close I want to thank you again from the bottom of my heart. I sincerely hope and pray that I may never have to ask you for aid again, as I am going to turn over a new leaf when I come out."

I am respectfully yours,
F.

"I am writing to you to let you know that I was to Sea Breeze for one week with the children and we liked it very much I went to Mrs. G. with the letter you sent me and she was very nice to me. Dear Mrs. Rodgers words can never explain how I thank you and may God bless you for your kindness to me. With all good wishes to you,"
Yours truly,
Mrs. F.

"I suppose you have been waiting patiently to hear from me. I was sent away Thurs. and just got time to write you a few lines.

"Well Mrs. Rodgers this is a very nice place, the air is wonderful here.
"We have a beautiful room 4 of us girls together called (The Sacred Heart room).

"I went to confession this evening, the sisters are lovely. It is quite cool here in the mornings and coming on evenings. We go to bed at 8 o'clock and rise at 7—I suppose it is very warm in the city at present. Now Mrs. Rodgers I thank you very much for your kindness to have had me sent here.

"The only way I can show my gratitude at present is a remembrance in my poor prayers. Hoping that our Blessed Lady will have God's choicest blessings showered upon you."

I remain yours respectfully,
Mrs. K. W.

"I have just received your communication in which you have generously promised to pay the rent for my wife and baby until my release.

"I wish to offer my sincere thanks to you, Madam and the Association, for this great relief in my misfortune.

"The help you have thus afforded my poor little family will forever keep me indebted to you, and I beg to add that I shall, upon my return, endeavor to refund to the Association any expense it may have incurred on my account.

"Until then I can do nothing but express to you my sincere gratitude. I am,"

Thankfully yours,

H. L.

As usual and with the same pleasure as in former years we have been able, through the generosity of a number of our friends, to provide Thanksgiving and Christmas dinners. Again we desire to thank the Ritz-Carlton hotel for supplying meat and groceries for each basket at Christmas.

At Thanksgiving fifty-four families received a Thanksgiving basket, each basket containing:

1 10 lb. turkey.	1 can soup.
2 lbs. sugar.	1 can corn
½ lb. coffee.	1 can peas
1 package tea.	1 can tomatoes
1 quart potatoes.	6 apples and \$1 in cash.

At Christmas sixty-two families received a Christmas basket, each containing:

1 10 lb. turkey.	1 can corn.
3 lbs. sirloin of beef	1 can peas.
1 qt. potatoes.	1 can tomatoes.
2 lbs. sugar.	6 apples.
½ lb. coffee.	1 box cocoa, and
½ lb. tea.	\$1.00 in cash.

Assisting the relief bureau is an auxiliary committee meeting once a month. Generous assistance has been rendered by this committee, the chairman of which is Mr. A. M. Hadden.

SPECIAL EMPLOYMENT BUREAU

IN our previous annual report, Chapter Eight was devoted to a thorough analysis of the activities of this Bureau.

The work of the Bureau was under the supervision, until August, of Mr. Blatchly, who then received an appointment in the Army Ordnance Department in New York city. Miss Gibbons, who acted as assistant to Mr. Blatchly, has continued the work.

The conditions and problems presented at that time have changed during the year. Principally there have been fewer applicants. The majority of the type, who in previous years applied for work, were apparently able to obtain it through their own efforts. On the whole the character of the applicants has been inferior to that of other years, necessitating, despite favorable conditions, more than the usual effort to finally place them. The able-bodied man could be placed in some local government work, or out of town. The physical weaklings and cripples were numerous, but even they could be eventually placed. One-armed men were hired as porters; one-legged men were placed as watchmen; one-eyed men, or those otherwise handicapped were placed as janitors' helpers.

The changes referred to were brought about by the unusual demand made upon the labor market for war needs. The usual prejudice shown by employers regarding ex-prisoners was almost entirely removed, either by change of attitude or as a matter of necessity. Employers were willing to pay higher wages and were less exacting in educational and experience requirements.

Several applicants who had had advanced schooling, despite their superior educational qualifications were not

as easy to handle as would be expected. They were not physically fit or willing to engage in heavy manual labor, for which there was much demand. Their lack of specific business training and their unwillingness to take ordinary clerical positions, such as checkers or record keepers, served further to intensify the problem.

The co-operation of the United States Employment Office was most helpful in obtaining out-of-town employment for applicants. Some of our applicants for local work were placed through the aid of the Clearing House for Employment Offices. Valuable assistance was also rendered by the Red Cross Institute for Handicapped Men and the National League on Urban Conditions among Negroes.

In connection with the employment work the supplying of immediate and material assistance is a necessary and important part. Many applicants were in need of lodging, meals, and frequently clothing. Lodgings and meals were provided sometimes only for one night and then again for perhaps a week or even longer until the applicant was able to provide for himself. During the fiscal year ending September 30, 1918, there were provided 580 lodgings, 2,527 meals and clothing, numbering in all 204 garments. These included socks, collars, underwear, hats, overcoats and suits.

During the year 320 ex-prisoners made application to the Employment Bureau for work. Of this number 253 were placed by the Bureau, 47 succeeded in obtaining work through their own efforts before the Bureau could place them. The remaining 20 were not given employment either because they were intoxicated, refused to work, joined the army or did not return after the first visit.

The criminal record as stated by the applicants is set forth as follows:

Convicted first time	140
Convicted second time	70
Convicted third time	22
Convicted four times or more.....	64
Not known	24

The salaries for applicants assigned to work ranged from \$6 to \$35 per week and for those furnished with room and board, \$20 to \$55 per month.

With the end of the war there is every reason to believe that many of the old problems will again confront us. The number of applicants will increase. Employers will probably be more particular as to the man whom they desire for certain work. This will perhaps react unfavorably for the man who has been in prison. It will therefore be necessary to bring into play every possible resource, and the best efforts of the Bureau. The discharged man must be given employment and encouraged to work if he is to be expected to conduct himself to his own and society's advantage.

The following brief histories and letters are indicative of the problems and work of the Bureau:

A. B., a young colored fellow, 21 years of age, called here in July, 1917, with a letter of introduction from the superintendent of the Connecticut Reformatory. His right hand was off at the wrist, but he insisted that he was able to do porter work. A position at light porter work was secured for him, and he was regularly placed by the Connecticut Reformatory on parole to this Association. He held his first position until November, 1917, when he asked permission to change to a better job. Since that time he has been working steadily, reporting regularly, and in July, 1918, received his discharge. The following is a letter received from him:

"Just a line to thank you, Mr. B., for taking such good interest in me for the past twelve months.

"Since I came down from the Connecticut State Reformatory I have led a good clean life. I worked and saved my money and to-day I am a young man free from all institutions, with a good position in a theatre (as a porter) and a small business of my own (agent for chewing gum), three liberty bonds and several war saving stamps, and I hold my discharge from the Reformatory. I received it the other day. I am on the right road now and I thank you, Mr. B., a thousand times."

In January, 1918, C. F., 21 years of age, was referred to us for work. He had no trade or special training, a poor education and at the time of his arrest,

was working as a laborer. While in State prison he had his left hand crushed in a machine, which made it impossible for him to do laboring work. A position was secured for him as a helper on a delivery automobile of a large book store, where he remained until September, when he secured a better job, where he is now working. He has been keeping house with his sister, but as his salary is small, he has not been able to buy necessary clothing. We have therefore given him an overcoat and some other necessary clothing.

A well educated man was paroled from a Federal penitentiary to the Prison Association with the request that work be obtained for him in New York, if possible. This man was a Southerner and had never been to New York before. A good clerical position with a large firm was secured for him and he was given money for his room and board until he could draw his salary. In October he called at the office to report that he had secured a position at a larger salary and he hoped soon to be able to bring his wife and children to New York. He has paid back all the money that we advanced to him, is working steadily and we believe giving satisfaction. His parole period is for six months and he will receive his final discharge in January.

J. F., 21 years old, called here in September, 1916, to secure work. He had served a term in the Catholic Protectory and the State Reformatory at Elmira. He was married and had one child. His wife's sister and her five children also lived with them. His sister-in-law worked during the day and his wife took care of the children. He said it was impossible for them to support so large a family and asked that some of the children be committed to an institution. An earnest effort was made to do this, but as the father of the children was in the Italian army, no institution here would receive them. Their mother refused to have them deported. Some time later word was received that their father was killed in action, and his widow would receive a pension monthly from the Italian consul. In the meantime work had been secured for J. F. in a piano factory where he remained four months. He is not very strong, was afraid of tuberculosis, and felt that the work was too close. Many jobs have been secured for him since his release, but he never stays in them for more than a few months. We have given him money for temporary relief several times, which he has refunded as soon as he secured work. He is working now and the family seem to be getting along well. However, this case is one that needs constant supervision, and the fact that he has not been released from parole, although discharged from prison in June, 1916, is perhaps one of the greatest helps in keeping him "straight."

BUREAU OF INSPECTION AND RESEARCH

THE plan of activities for this department during the year has been similar to that of the previous year, covering principally three specific fields, viz., inspection, special studies and legislation.

I. INSPECTION. Many of the county jails, county penitentiaries, male and female reformatories and some of the institutions in the Department of Corrections of New York city were inspected. As mentioned in the 1917 report it was intended to make a special study of the State prisons during the year, but this was postponed because of the conditions brought about by the war and the time required to make several other special studies.

Our campaign for employment of prisoners in the county jail was continued. Special effort was made to induce boards of supervisors, who had not fallen in line with those of other counties, to establish some form of employment. Agricultural work was strongly urged. This resulted in some instances in the leasing or purchasing of land or in sending prisoners to cultivate county poorhouse farms. Undoubtedly during the year the labor of jail prisoners has been more generally used and to better advantage than ever before. The surprisingly low population in many county jails prevented a much desired extension of employment.

To obtain more satisfactory results, subsequent to inspections, the plan of interesting local persons and organizations was again employed. In some instances this resulted in general supervision of a particular institution, and in others in bringing pressure to bear on county officials.

There have been no new jails constructed. Structural improvements in some of the older jails have been temporarily delayed because of the difficulty in obtaining necessary supplies, particularly steel. Likewise the construction work both at Sing Sing and Wingdale was suspended.

At Sing Sing part of the old cellblock has been razed, and the old stone blocks removed to the prison yard, for future use, perhaps in building foundations. Some progress has been made on the present site, at Sing Sing, east of the railroad tracks. The land has been levelled, stone and sand prepared and collected.

It is to be regretted that the psychiatric work, so efficiently conducted under the able supervision of Dr. Glueck, was continued only for a part of the year, owing to Dr. Glueck's entrance into the army service. It was felt that Dr. Glueck was the opening wedge in the Prison Department for a more scientific and sensible treatment of the offender.

Conditions in the Department of Correction are very similar to those reported in the summary embodied in the previous report. The remodelling of part of the industrial building at the penitentiary has progressed. The psychological and psychiatric work has not been carried on, because of the lack of specialists in this field, and necessary appropriations. A systematic organization and distribution of inmates from the penitentiary, which is intended as a clearing house, to the various other institutions by the practical application of the principles underlying the new system, has not as yet been fully developed. The construction work at New Hampton Farms continues and the administration building is about completed.

There has likewise been a noticeable decrease in the population of the institutions throughout the Department. This has reacted in many ways, particularly in the diminishing of the labor problem. The regular institutional

work, and the strictly industrial activities at the Penitentiary and Hart's Island, and the construction work on Riker's Island, and at New Hampton Farms offered practically sufficient employment for the small number of inmates. The time required to transfer the industrial equipment from the penitentiary to Hart's Island resulted in an unavoidable decrease in production.

During the year the cornerstone was laid for the administration building of the new Woman's Farm of the Department of Correction at Greycourt in Orange County. It is expected that much progress will be made during the coming year in the building of this new institution.

The cleanliness of the institutions visited in the department satisfied on the whole the usual requirements. The obnoxious bucket system prevails at the workhouse and the penitentiary. The dormitory system at the workhouse remains the same and therefore still deserves to be criticized as a bad combination of cell and dormitory system.

II. SPECIAL STUDIES. The Association has endeavored to organize throughout the State local groups to work in co-operation with the Association in dealing with local problems and in carrying out so far as possible the general work of the Association in their respective communities. The value of this is emphasized in the results obtained in Monroe County, as set forth in previous reports. To obtain a general knowledge of conditions and a program for a broader field of activity, the local committee in Rochester requested that a survey be made. The following brief examination of existing systems and agencies in Monroe County is presented principally to illustrate the nature and value of such work. The plan of the survey made by Mr. Cass embraced a study of the courts, viz., the city, county and children's, and the probation system in connection with these courts. Likewise the county jail and penitentiary conditions were presented, the Shelter Home for

Juvenile Offenders was visited, also the Detention Home for Women as part of the City Court. A member of the County Engineer's staff was consulted concerning the employment of prisoners. The relief work for discharged prisoners and prisoners' families was also studied. The findings and the subsequent recommendations are set forth below.

SURVEY OF ROCHESTER'S CORRECTIONAL SYSTEM

COURTS. In the City of Rochester there is a City Police Court, a City Court for Women, the Children's Court and the County Court. All juvenile offenders, both in city and county, are brought to the Children's Court in the City of Rochester. The cases of misdemeanants over 16 years of age, male and female, outside of the City of Rochester, are disposed of by the various justices.

CITY COURT. The City Court is presided over by Justice W. C. Kohlmetz. There is a court room for women and a separate one for men. Women's cases are tried the early part of the morning and after adjournment of that court, the City Court for men convenes. Sometimes it is necessary to bring women offenders into the Men's Court, and at such times only those interested in the case are permitted to remain in the court room. Occasionally jury trials are held, and in the Men's Court six jurors are chosen. The feature of an entirely separate court room for women offenders is highly commendable and the advisability of having the same for the Men's Court is worthy of consideration. It seems unnecessary and unwise to have so many persons sitting in the Men's Court room during the progress of a case in which they, in many instances, have no direct connection other than curiosity.

CHILDREN'S COURT. The organization and work of this court is also highly commendable. It is presided over by County Judge Stephens. Sessions are held in a separate

room and only those interested in the case are present. Court is held on Mondays, Thursdays and Fridays at one o'clock.

COUNTY COURT. The County Court, which hears only cases of felony, is presided over by Judges Stephens and Gillette.

PROBATION. The probation work for the County and City Courts for males sixteen and over is in charge of Mr. Masters, who has been in this work for some eighteen years. His position is a civil service one, and he is paid jointly by the county and the city. On April 17, 1918, there were on probation 119 active cases as compared with 181 for the same period last year. In the County Court cases there were 22.

Undoubtedly the number of cases placed under Mr. Masters' charge is entirely too many for one person. This situation is aggravated by the fact that Mr. Masters, although thoroughly experienced, is well along in years and cannot do the desk, court and field work nearly as thoroughly as it should be done. The weakness of the system is shown as follows:

There is no preliminary investigation of cases before they are placed on probation. Practically all cases in the City Court come to Mr. Masters without his knowing much about the individual. There is practically no supervision of persons on probation. Probationers are required to report once a week or every two weeks or sometimes every three weeks, but no investigation is made to check up their reports. With all fairness to Mr. Masters, the best that can be said for the probation in this particular court, as compared with the general requirements and accepted standards, is that it exists in name only. There is an officer in the court, not identified with the probation office, who makes investigations in some cases solely for the purpose of determining the facts in connection with the crime. But

preliminary investigation for the purpose of determining the fitness of an individual for probation is lacking.

CITY COURT FOR WOMEN. Probation in the City Court is in charge of Miss Ottnot. Most women brought into the court are first placed on probation and investigated by the officers afterwards. Evidently it is intended to give every woman a chance on probation irrespective of her likelihood to favorably respond to the system. All women are required to report to the probation officer regularly each week, except certain of the married women. These are visited more frequently. Women living outside of Rochester are required to send written reports to the officer. The impression is that the probation officer is strict in seeing that the rules of probation are complied with and in returning the cases where conduct is unsatisfactory. The officer usually has from 40 to 50 cases. There is need for perhaps more frequent home visitation of probationers.

CHILDREN'S COURT. The probation work in the Children's Court is under the supervision of Chief Officer W. A. Killip, Mrs. O'Reilly, and a Mrs. Shepherd. All officers are under the civil service and are paid by the county. On April 18th, there were 58 boys and 3 girls on probation classified as straight probation cases. There were also 63 probationary supervision cases. These are cases where sentence has not been imposed, and sometimes represent five or six children in one family. The officers exercise a friendly supervision over them. These are usually investigated on a petition signed by the Society for the Prevention of Cruelty to Children in cases where carelessness or indifference on the part of fathers and mothers exist. Preliminary investigations are made by the probation officers in but a small number of cases. It is explained that the agents of the Society for the Prevention of Cruelty to Children and also the police submit much information for

the judge and the probation officers. Preliminary investigations when made by the probation officers are apparently done very thoroughly. Cases residing in the city of Rochester are visited at least once a month and in rural districts the visits average every two months. In the rural districts the aid of volunteers is generally sought, although it is found that in many instances volunteer work is not at all dependable. A large number of the boys on probation report to the probation officer once a week.

Physical and mental examinations are made whenever necessary. Discharges are usually made by the chief probation officer, but sometimes where the judge has taken a special interest, cases are again referred to him before discharge.

COUNTY COURT. There are few cases placed on probation in the County Court. These, both male and female, are taken care of by Mr. Masters. Preliminary investigation is usually made for these cases.

PLACES OF DETENTION. Children under sixteen from all parts of the county are brought to Rochester and placed in the Detention Home maintained by the Society for the Prevention of Cruelty to Children, pending investigation or awaiting arraignment. Males sixteen and over outside of Rochester are placed in the town lockups prior to arraignment, and later are either discharged, placed on probation or sent to the county penitentiary. Women sixteen and over are brought to the First Precinct Police Station where separate detention rooms of a very satisfactory character are available. Women are placed under the supervision of the matron.

THE COUNTY JAIL. The jail is under the control of the sheriff, who is responsible to the board of supervisors. This structure, described in detail in previous reports of this Association, is in brief a combination of old and new type. The pit section, which represents the old type of

structure, is in many ways undesirable, but probably it will necessarily stand for some time. The new section is generally satisfactory. In this institution police court cases, cases awaiting the action of the grand jury and county court cases are detained. Very satisfactory quarters are available for female prisoners and separate quarters are available for civil prisoners.

PENITENTIARY. The penitentiary is under the control of the superintendent, who is responsible to the board of supervisors. The penitentiary is also a combination of old and somewhat modern construction. They come not only from Monroe County but from many of the adjoining counties. Those from counties other than Monroe are received under the terms of an agreement between the Monroe County board of supervisors and the boards of supervisors of the other counties.

RELIEF OF DISCHARGED PRISONERS AND PRISONERS' FAMILIES. There is no particular organization in the city of Rochester or the county giving special attention to the care of released prisoners. There is the Salvation Army and a City Mission, and also a City Employment Bureau, but none of these give any special attention to the penitentiary prisoners. Some prisoners go to the Mission and others to the Salvation Army. Some of the women, discharged from the penitentiary, return to the First Precinct Police Station for shelter. One of the matrons stated that she occasionally takes some to her home.

The needs of prisoners' families are evidently provided for by the City Department of Charities and the Charity Organization Society.

RECOMMENDATIONS.

1. COURTS. The need for psychiatric work in connection with the Police Court should be seriously considered. For most of the offenders appearing in that court, particularly

repeaters, the judge should have a complete, comprehensive knowledge of the mental, physical and social history of the prisoners. To some extent this is done in connection with the Children's Court. Perhaps it would be possible to eventually extend the activities of the psychiatric clinic of the city of Rochester Health Department to the courts and the penitentiary.

2. PROBATION. There should be in connection with the probation work of the Children's Court more preliminary investigation of cases. There is need of better supervision for cases on probation in the rural districts.

The probation work for cases disposed of by the City Courts needs to be greatly improved, as follows:

- (a) There should be one more probation officer, approximating one for every 60 cases.
- (b) The services of a paid clerk to keep the necessary and important records should be had.
- (c) All cases for probation should be investigated by a probation officer before disposition is made by the court.
- (d) There should be a decided increase in the supervision of cases on probation. By this is meant checking up of weekly reports as to employment, savings, home life, associates, etc., the amount of such supervision depending on each individual case, some requiring more guiding and help than others.

The general practice of placing all women offenders on probation is not a wise one. Undoubtedly if preliminary investigation were made in every case, it would be found that some cases are not deserving of the benefits of the probation system. A too liberal application is not only an injustice to the individual, but also to the system as a whole. Therefore, it seems that the work could be improved by preliminary investigation in practically every case before disposition by the court.

3. PLACES OF DETENTION. The places of detention for juveniles is apparently satisfactory. Likewise the quarters for women held for the City Court.

The Jail. The needs of the jail are as follows:

- (a) A mattress should be placed in every cell, with possibly the exception of a few in the pit section. Monroe county jail stands practically alone as compared with the jails in the State in this respect.
- (b) The physician should visit the jail daily and so far as possible examine every new admission.
- (c) Every case of illness should be reported to the physician and record kept as to his treatment of the same.
- (d) Separate bathing accommodations in the new wing should be provided for minor males.
- (e) Bread, rolls and other articles of food, and eating utensils should not be kept in the cells of the pit section. Everything should be kept in the kitchen until a few minutes prior to meal time.

The Penitentiary.

- (a) The use of the bucket system in the penitentiary is undesirable, but at the present time, because of the high cost of materials, labor, etc., the installation of a toilet in each cell seems unwise to suggest.
- (b) There is need for the physical and mental examination of every new admission. At present the principal keeper acts as the physician so far as physical examination goes.
- (c) In connection with the penitentiary, the establishment of the indeterminate sentence and parole is advisable. This will abolish the frequent short sentences and make the prisoner's release depend upon his conduct and achievements within the institution, together with his general fitness. The law is now applied to the New York County peni-

entiary and workhouse, and in general the results have been satisfactory. At any rate the inmates receive a more intensive study and the haphazard method of release has been discontinued.

- (d) The lack of sufficient employment for prisoners of the penitentiary, in normal times, presents a serious and important problem. In the past the following suggestions have been made for its solution:

- (1) Work on the highways. This suggestion did not meet with much encouragement, because it was felt that the undertaking would be costly compared with the benefits that might be derived. However in Onondaga and Erie counties the penitentiary labor has been used to much advantage on the highways.
- (2) The employment of prisoners in a quarry. This was said to be impossible, because there are only two quarries in the county, both a considerable distance from the penitentiary and owned by private concerns.
- (3) The revival of the industries. This matter was brought to the attention of the board of supervisors and they were reminded that under recent legislation articles manufactured in the penitentiary could be sold, not only to the institutions in Monroe county, but also through the the State Prison Department, to institutions in the State. There has been opportunity for the State Prison Department and the board of supervisors to get together on this, but as yet nothing has developed.

- (4) It has been suggested that, in the late fall, stone collected from the old stone wall fences in the vicinity of the penitentiary be broken at the penitentiary by the prisoners. Surely some need for it could be found and it would at least abolish the deplorable idleness which exists in the institution during the late fall and winter months. It would be much better to find men breaking stone in the shed than sitting in idleness in large numbers in the halls of the shop buildings. If this operation had to be conducted at a loss, it seems that it could be overcome by returns from the farm activities.

Until the board of supervisors get together with the Prison Department in the matter of industries, and the labor unions are persuaded to relinquish their objections to the use of inmate labor, it would seem that the stone-breaking suggestion is the only feasible one for the temporary abolition of the idleness. While there is no particular problem at present, due to the unusually small population, there is, nevertheless, every reason to believe that at some time, perhaps in the near future, the problem will again present itself and perhaps in a more aggravated form. Therefore, it seems logical at this time to act toward a solution. With the exception of the Albany county penitentiary and some jails the condition of idleness in the Monroe county penitentiary is unparalleled in the State.

RELIEF FOR DISCHARGED PRISONERS. There is need for the organization of a group to specialize in the work of assisting discharged prisoners. The sympathy and co-operation of the warden of the penitentiary should be enlisted. For such persons, lodging, clothing, meals and employment should be provided for a temporary period in order to give the discharged man a chance to get started.

By request of the New York School of Philanthropy, Mr. Klein devoted considerable time to writing a general history of correction in New York State. This contribution was intended to constitute a part of the history of social work in New York State. The plan was not carried out in its entirety, but it is expected that the history of correction will soon appear in a separate volume.

III. LEGISLATION. The Prison Association was represented in Albany during the 1918 session of the Legislature by Mr. Cass. The Association's activities were concentrated principally on two bills, one for the admission of misdemeanants as well as felons to the Elmira Reformatory, and another to reorganize the New York City Board of Parole. The Association favored the former and opposed the latter. Both bills failed of passage.

Active lobbying was carried on in connection with many other bills introduced by other organizations or individuals.

The important legislation passed during the session is set forth on pages 54-58.

LEGISLATION DURING THE YEAR

THE following is a summary of legislation passed during the 1918 session and affecting directly or indirectly the administration of the prisons and the treatment of the offender:

Chapter 457, Amending Section 2188 of the Penal Law to provide as follows:

1. That all courts may either suspend sentence or impose sentence and suspend the execution of a whole or a part of the judgment and place the defendant on probation for all offenses except those punishable by death or life imprisonment notwithstanding the provisions of any other general statute. Law previously not clear as to the power of courts to suspend the execution of judgment. This was denied by recent court decisions. Law previously forbade placing defendants on probation for any offense punishable by more than ten years' imprisonment or after a second conviction of a felony.

2. That the suspension of sentence or suspension of the execution of judgment may be revoked at any time while defendant remains on probation even though the period extends beyond that for which he might have been committed in the first place. (Law contradictory before, this section providing that suspension of sentence and hence probation could continue only during the longest period for which a defendant might have been committed in the first instance.)

3. Upon revoking the suspension of the execution of judgment, the court, instead of simply putting the original sentence into effect, for its unexpired term may modify the judgment or pass and impose any sentence which it might have imposed in the first instance.

These amendments extend the power of the court to use probation for all offenses except murder and a fourth or subsequent conviction of a felony (for which the punishment is life imprisonment); allow longer periods of probation in some instances and provide for better enforcement of the conditions of probation.

Chapter 443, amending Section 483 of the Code of Criminal Procedure so as to make it consistent with Section 2188 of the Penal Law, as amended and making minor improvements in the phraseology.

Chapter 467, amending Section 470-a of the Code of Criminal Procedure to make it consistent with Section 2188 of the Penal Law as amended.

Chapter 464, creating a county children's court in Chautauqua County as a part of the county court, to have exclusive jurisdiction in all cases of children under 16 years of age. Chancery procedure provided as far as possible, the best provisions of recent children's court legislation incorporated.

Chapter 516, amending the Inferior Criminal Courts Act of New York City, providing that in bastardy cases in the New York City Court of Special Sessions the father may be placed on probation.

The following may be mentioned as indirectly affecting probation:

Chapter 388, providing that children must be at least 12 years of age to be admitted to the State Agricultural and Industrial School.

Chapter 418, providing that female prisoners in the inferior courts in New York City may be remanded for purposes of investigation and study for a period not to exceed 14 days.

Chapter 419, providing that the New York City Board of Magistrates may abolish the Night Court for women.

Chapter 264, providing that all persons convicted of being prostitutes or frequenting houses of prostitution shall be examined for venereal disease by the Board of Health; providing also for the examination of others suspected of having venereal diseases.

Chapter 361, forbidding pawnbrokers from receiving or purchasing goods from children under 16.

PRISONS AND PRISON LAW. Chapter 391 authorizes the State Commission on New Prisons to construct a substitute highway in connection with the building of the new prison at Wingdale. Prison labor is permitted.

Chapter 566, appropriates funds for increases in the salaries of guards and certain other officers and employees of industrial departments of the State prisons.

Chapter 915 increases the salaries of guards in the State prisons by \$200 a year.

Chapter 550 provides that prisoners sent to penitentiaries, county jails or jail farms for a definite term, not exceeding one year exclusive of a term imposed as alternative for payment of a fine, may earn commutation of five days for each month by efficient and willing performance of duties.

Chapter 334 amends Section 214 of the Prison Law by providing that nothing therein contained shall prevent the parole board from paroling or discharging inmates subject to parole at any time, and as of any time, after the expiration of any minimum term upon such conditions, not incompatible with the welfare of society, as they deem advisable.

Chapter 100 amends Section 183 of the Prison Law by changing from October 1 to July 1 the date by which estimates must be filed with the Prison Commission, etc.

Chapter 89 amends Sections 410 and 411 of the Prison Law by providing for the pensioning of persons employed under the Superintendent of State Prisons.

Chapter 364 amends Section 52 of the Prison Law by providing that application for an order for enforcement of rights and powers of the State Prison Commission may be made to the Appellate Division of the Supreme Court of the judicial district or department where the institution is situated as well as to the special term.

Chapter 29 creates the office of deputy superintendent of prisons.

PENAL LAW. Chapter 466 amends Section 2196 of the Penal Law by permitting police justices, justices of the peace or other magistrates to make sentence to a county jail as well as to a penitentiary. This allows some leeway in cases where contract for the board of prisoners in a county penitentiary exists between the boards of supervisors of two counties.

Chapter 269 amends Section 2182 of the Penal Law and provides that the cost of maintaining felons sentenced to imprisonment in a penitentiary shall be paid by the State at the rate of 60 cents per day per capita.

Chapter 274 amends Section 2370 of the Penal Law by increasing from 45 cents to 60 cents per day per capita, the amount allowed by the State for the maintenance of tramps.

APPROPRIATIONS. Chapter 150 provides \$10,000 to be used by the State Hospital Development Commission to further its work.

CODE CRIMINAL. Chapter 78 amends Section 740-a of the Criminal Code by increasing the fees of justices of the peace in criminal cases.

TOWN LAW. Chapter 302 adds a new Section 105-a to Town Law, providing for submission upon petition of 5 per cent. of the registered voters of a town of Monroe County of the proposition to reduce the number of justices of the peace to one and to provide for election of four town trus-

tees. The terms, powers and duties of such justices are prescribed.

Chapter 398 adds a new Section 107 to Town Law, authorizing the town board of a town in a county of over 300,000 adjoining New York city to provide that justices of the peace shall receive an annual salary instead of fees for services in criminal actions and proceedings.

Legislation intended to abolish capital punishment for minors was defeated, likewise an attempt to abolish the so-called "third degree methods" of obtaining confessions and information. The efforts of the State Prison Commission to obtain authority to close unsatisfactory county jails were defeated.

TREASURER'S REPORT

SCHEDULE A

Statement of Assets and Liabilities at Date of September 30, 1918

ASSETS		
<i>Cash:</i>		
Bank of the Manhattan Co.....	\$4,209 39	
Union Trust Co.....	798 34	
Mechanics and Metals National Bank.....	656 39	
New York Life Ins. and Trust Co....	240 50	
Petty cash	181 93	
Sundry debtors (cash items).....	118 23	
United States Trust Co.....	41 23	
	\$6,246 01	
Sundry creditors (cash items).....	150 00	
		\$6,096 01
<i>Investments (at cost):</i>		
<i>Endowment Funds:</i>		
General Fund	\$74,002 11	
Dudley Jardine Fund.....	10,138 43	
John Innes Kane Memorial Fund..	5,000 00	
Mary H. Brush Fund.....	3,000 00	
Julia Billings Fund.....	2,500 00	
Samuel H. Jackson Fund.....	2,499 50	
George L. Hall Fund.....	1,000 00	
		98,140 04
<i>Real Estate (at cost):</i>		
House and lot, 135 East 15th street.....		22,500 00
<i>Due from Reformatories:</i>		
New York State, Elmira.....	\$75 00	
Napanoch	25 00	
		100 00
<i>Interest Accrued:</i>		
Investments		1,441 78
<i>Prepaid Expense:</i>		
Insurance premiums		78 65
		\$128,356 48

LIABILITIES		
Expenses, due or accrued.....	\$135 29	
Special donations	44 74	
		\$150 03
<i>Funds Held in Trust:</i>		
<i>American Prison Association:</i>		
Convention expenses		2,016 34
<i>Capital:</i>		
<i>Endowment Funds:</i>		
General Fund	\$74,084 95	
Dudley Jardine Fund.....	10,138 43	
John Innes Kane Memorial Fund..	5,000 00	
Mary H. Brush Fund.....	3,000 00	
Julia Billings Fund.....	2,500 00	
Samuel M. Jackson Fund.....	2,500 00	
George L. Hall Fund.....	1,000 00	
Assistant Secretaries' Fund.....	797 44	
Reserve Fund	240 50	
	\$99,261 32	
Capital account	26,898 79	126,160 11
		<u>\$128,356 48</u>

SCHEDULE B

Receipts and Expenditures for the year ending September 30, 1918

RECEIPTS		
<i>Balance, September 30, 1917:</i>		
Mechanics & Metals National Bank		
— Special Fund	\$1,686 39	
Union Trust Co.....	979 99	
Bank of the Metropolis.....	922 49	
Sundry Debtors (cash items).....	285 27	
New York Life Ins. & Trust Co.....	240 50	
Mechanics & Metals National Bank—		
General Fund	170 62	

Petty cash	\$126 89	
United States Trust Co.....	80 40	
	\$4,492 55	
Sundry creditors (cash items).....	145 00	\$4,347 55
<i>Donations:</i>		
General	\$18,928 24	
Assistant Secretaries' Fund.....	3,929 83	
General relief	2,592 51	
Employment Secretary's Fund.....	2,102 00	
Special relief	1,426 18	
Endowment Fund	300 00	
Refunds	198 20	
		29,476 96
<i>Investments:</i>		
Payment of Goubert mortgage.....	\$2,500 00	
Payment of Cross mortgage.....	2,000 00	
Payment on account of Modry mortgage	750 00	
		5,250 00
<i>Interest:</i>		
Investments	\$4,747 96	
Bank balances	21 82	
		4,769 78
<i>Funds Held in Trust:</i>		
American Prison Association, convention expenses		2,099 00
<i>Reformatories:</i>		
New York State, Elmira.....	\$900 00	
Napanoch	300 00	
		1,200 00
		<u>\$47,143 29</u>
<i>INVESTMENTS</i>		
<i>Expenditures:</i>		
<i>Purchase of Bonds, as follows:</i>		
\$3,600 Anglo-French, 5's.....	\$3,378 75	
2,000 Dominion of Canada, 5's....	1,885 00	
350 Liberty, 4's.....	350 00	
		\$5,613 75

<i>Special Donations</i> for general relief of food, lodgings, rentals, coal, clothing, car and railroad fares, etc....		\$1,053 41	
Thanksgiving and Christmas relief..		859 07	
Special appeals		256 03	
			\$2,168 51

Funds Held in Trust:

American Prison Association, Convention expenses	82 66	
Exchange on cheques.....	2 48	

General Secretary — Bureau of Administration:

Service	\$11,039 26	
Postage	1,045 92	
Annual reports	668 13	
Printing and stationery.....	552 20	
Transportation, hotels and carfares..	478 61	
Telegrams and telephone.....	417 12	
Appropriation toward publication of "The Delinquent".....	319 64	
Sundry payments	199 21	
Office supplies	182 93	
Newspapers and periodicals.....	77 00	
Library	51 55	
Furniture and fixtures.....	43 40	
Photos and films (mainly half-tones for appeals)	25 80	
Prison Sunday	20 00	
Express and cartage.....	4 23	
		15,125 00

Assistant Secretaries — Bureau of Investigation and Research:

Service	\$3,344 04	
Transportation, hotels and carfares..	732 63	
Sundries	31 63	
		4,108 30

Bureau of Relief:

Rent, board and lodgings.....	\$2,645 00	
Service	994 98	
Food	897 00	
Transportation, hotels and carfares..	86 79	
Sundries	24 02	
Moving and storage.....	19 00	
		\$4,666 79

Bureau of Employment:

Service	\$2,768 80	
Relief	366 30	
Postage	70 72	
Transportation, hotels and carfares..	22 90	
Sundries	24 05	
		3,252 77

Bureau of Probation:

Service	\$2,722 15	
Transportation, hotels and carfares..	92 30	
Sundries	43 34	
Relief	3 75	
		2,861 54

Bureau of Parole:

Service	\$1,449 99	
Transportation, hotels and carfares..	435 97	
		1,885 96

House:

Service	\$441 83	
Fuel	339 84	
Repairs	222 31	
Light	135 04	
Supplies	113 00	
Taxes	27 50	
		1,279 52

Balance, September 30, 1918:

Bank of the Manhattan Co.....	\$4,209 39
Union Trust Co.....	798 34
Mechanics and Metals National Bank.	656 39
New York Life Ins. & Trust Co....	240 50
Petty cash	181 93

Sundry debtors (cash items).....	\$118 23	
United States Trust Co.....	41 23	
		\$6,246 01
Sundry creditors (cash items).....	150 00	
		\$6,096 01
		\$47,143 29

SCHEDULE C

Investments at date of September 30, 1918

Bonds:	Maturity	Valuation (at cost)
\$11,000 United Kingdom, 5½'s.....	1921	\$10,543 75
10,000 Northern Pacific—land, 3's.....	2047	6,687 50
6,000 Baltimore & Ohio, refg. & Gen., 5's.....	1995	6,082 48
6,000 New York Central, refg., 4½'s.....	2013	5,708 75
6,000 Chic., Mil. & St. P., refg. & Gen., 4½'s	2014	5,682 50
5,000 Chicago & Northwestern, gen., 4's..	1987	4,943 75
5,000 Chic., R. I. & Pac., gen., 4's.....	1988	4,823 75
4,500 Anglo-French, 5's.....	1920	4,219 50
4,000 Dominion of Canada, 5's.....	1919	3,802 50
2,000 Peoria Water Works, 4's.....	1948	1,168 44
1,000 Oregon Short Line, 1st mtg., 6's...	1922	1,081 33
1,000 St. Paul City Ry., 5's.....	1937	1,013 33
1,000 Texas & Pacific, 1st mtg., 5's.....	2000	959 45
1,000 Minn., St. P., & S. S. M., 4's.....	1938	947 50
1,000 Oregon Short Line, refg., 4's.....	1929	907 56
1,000 Southern Pac., C. P. stk. coll., 4's..	1949	840 89
500 Union Pacific, land, 4's.....	1947	487 50
350 Liberty, 4's.....	1932	350 00
350 St. Louis & San Fran., prior lien, 4's.....	1950	} 264 56
100 St. Louis & San Fran., adj. mtg., 6's.	1955	
Bonds and Mortgages:		
Place, 4½'s.....		15,000 00
Modry, 4½'s		9,500 00
Lerner, 5's		4,500 00
Gatehouse, 5's		3,250 00
Riva, 4½'s		2,000 00

Stocks:

10 shares Atchison, Topeka & Santa Fé, preferred	\$980 00
10 shares Atchison, Topeka & Santa Fé, common.	930 00
10 shares Union Pacific, preferred.....	800 00
5 shares Union Pacific, common.....	595 00
1 share Baltimore & Ohio, preferred.....	70 00
	\$98,140 04

I certify that I have examined the books, accounts and vouchers of the Prison Association of New York for the year ending September 30, 1918, and that the above statements are correct.

HENRY C. SCHENCK,

Auditor.

44 and 46 Cedar Street, New York, N. Y.

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CONTRIBUTORS' LIST

DESIGNATION OF FUNDS

Contributions preceded by name only are for the General Fund, for general purposes. Other contributions are designated as follows: G. R., General Relief (used only for relief; S. R., Special Relief, donations for specially designated instances of need); A. S., Assistant Secretaries' Fund (for salaries and incidental expenses); E. B., Employment Bureau.

	A	Aldrich, Mrs. Winthrop	
Abbe, Miss Harriet C.	\$5 00	W.	\$10 00
Abbes, Mrs. D.	7 00	Alexander, Alexander	5 00
Abbot, Prentice	5 00	Alexander, Mrs. Andrew	
Abbott, Lyman	5 00	J.	1 00
Abeles, James A.	2 50	Alexander, Eugene D.	2 00
Abraham, Samuel G. R.	2 00	Alexander, George	3 00
Achelis, Fritz	20 00	Alexander, Miss Helen	
Achelis, John	15 00	G.	G. R. 2 00
Achelles, Mrs. G. S.	20 00	Alexander, Miss Mary	
Acker, Henry	G. R. 1 00	C.	G. R. 25 00
Ackermann, Mrs. F. B.	G. R. 2 00	Alexander, William	G. R. 25 00
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Adams, Mrs. Edward D.	10 00	E.	S. R. 5 00
Adams, Mrs. Frederick		Allen, Addison	2 00
T.	5 00	Allen, George M.	5 00
Adams, Mrs. Robert J.	G. R. 3 00	Allen, George M.	E. B. 5 00
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M.	10 00	Alley, Miss M. Ida	10 00
Adee, George T.	5 00	Alling, Miss C. E.	2 10
Adler, Isaac	5 00	Alsberg, William, & Co.	10 00
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Adrianace, Miss Dorothy A.	3 00	American Sponge & Chamouis Co.	G. R. 5 00
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Aikman, Mrs. Walter M.		Anderson, Miss Cornelia	5 00
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Albee, E. F.	S. R. 10 00	V.	3 00
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Aldrich, Mrs. Richard.	25 00		
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Auchincloss, Mrs. Chas. C.....	100 00	Barnes, A. V.....	E. B. 10 00	Benjamin, Miss A. P.....	25 00	Boardman, Mrs. George M.....	10 00
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Auchincloss, James C.....	10 00	Barr, Lockwood.....	G. R. 5 00	Benton, Andrew A.....	5 00	Boettger, Mrs. Theodore.....	15 00
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		Battershall, Walton W.....	10 00	Biddulph, Mrs. H. H.....	2 00	Born, Mrs. Edward.....	10 00
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		Bayne, Miss M. K.....	5 00	Billings, Miss Elizabeth.....	1 00	Bowditch, Edward.....	5 00
		Bayne, Miss Virginia Lee.....	10 00	Billings, Richard.....	20 00	Bowers, Ogden H.....	3 00
		Beach, Warren C.....	5 00	Billings, Richard.....	E. B. 10 00	Bowker, R. R.....	10 00
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Bradley, William	10 00	Brunswick, Mrs.	10 00	
Braine, Miss Elizabeth A.	10 00	Emanuel	10 00	
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Carleton, Miss Ida B.	5 00	Clark, W. Irving	10 00
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Carter, Robert A.	10 00	Clarke, Mrs. E. A. S.	G. R. 5 00
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Chambers, Robert A.	25 00	Clocas, Mrs. Robert W.	2 50
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Cockerot, Miss Mary		D.....		2 00
T.....		Cortissoz, Jacob.....		1 00
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Coe, Mrs. George V....	10 00	Henry.....		10 00
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Colt, John T.....	5 00	Cowl, Clarkson.....		10 00
Cokefar, Isaac W.....	10 00	Cox, James.....		3 00
Colbron, Mrs. William		Crain, Misses Christa-		
T.....	2 00	belle and Davida...		5 00
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Colgate, William....	100 00	Crane & McMahon....		3 00
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Connoly, Mrs. Theod-		A.....		5 00
ore.....	1 00	Crocker, William T....	S. R.	5 00
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Amasa.....	10 00	William.....		15 00
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Cornell, Edward.....	5 00	brook.....		10 00

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		Denny, Miss Adeline L.		25 00
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		dePeyster, Miss Augusta, 2d.....		25 00
		dePeyster, Miss Frances G. Miss.....	E. B.	10 00
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		Dickerman, George W. E. B.		5 00
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		D. Jr.....		5 00
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		D.....		15 00
		Dickson, James B....		10 00
		Dillingham, Frank A.		5 00
		Dillingham, Shepard.		3 00
		Dixon, C. P.....	G. R.	5 00
		Dixon, Mrs. Thomas..		1 00
		Dodge, Mrs. Cleveland		
		H.....		100 00
		Dodge, D. Stuart.....		50 00
		Dodge, Mrs. M. W....		5 00
		Dodge, Mrs. Marcellus		
		H.....		10 00
		Dean, Mrs. Bashford..	G. R.	5 00
		Deas, Mrs. Helen L..		15 00
		deBary, Adolph.....		10 00
		DeBoer, David H....		10 00
		deChamplin, Madame		
		Angelina.....		10 00
		Decker, Casper G....		10 00
		deConill, Mrs. Emilia		
		H.....		5 00
		deCoppet, Henry.....		20 00
		deForest, Henry W....		25 00
		deForest, Mrs. Henry		
		W.....	E. B.	10 00
		deForest, Robert W..		15 00
		deGersdorff, George B.		5 00
		DeGraf, James W....		10 00
		deGroot, Miss Emma F.		3 00

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Dougherty, Horace N.	10 00	Edison, Thomas A.	5 00
Doughty, Mrs. William H.	15 00	Edmonds, Mrs. John W.	7 00
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Douglas, Mrs. George W.	10 00	Edwards, Clarence	E. B. 5 00
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Duane, Mrs. William North	2 00	Ellsworth, Mrs. J. Blanche	5 00
DuBois, Miss Elliott C.	10 00	Ellsworth, James W.	G. R. 10 00
DuBois, Miss Katherine	20 00	Ely, Robert A.	E. B. 5 00
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Duff, Edward W.	5 00	Emmet, Miss Lydia F.	20 00
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Dunham, Dr. and Mrs. Carroll	10 00	Erlanger, Milton S.	20 00
Dunn, Henry E.	5 00	Erlanger, Sidney C.	10 00
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		Feder, H.	G. R. 1 00
		Feingold, Benjamin	G. R. 5 00
		Ferber, Jacob	G. R. 5 00
		Feustman, Leon P.	G. R. 5 00

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Fielding, Mrs. George T.	G. R. 5 00	Freeman, Mrs. Edward W.	5 00
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Fincke, Mrs. B. C.	G. R. 5 00	French, Daniel C.	5 00
Findley, Mrs. G. W.	2 00	Frenkel, Emil	3 00
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Fisher, Miss Lizette A.	15 00	Frost, Francis W.	G. R. 5 00
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Flexner, Mrs. Simon	10 00	Fuller, Miss M. W.	10 00
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Flint, John	G. R. 5 00	Fulton, Mrs. William	G. R. 5 00
Flook, Mrs. Anna Mae	G. R. 2 00	Fulton, Robert Edison	S. R. 3 00
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Fogg, H. A.	G. R. 10 00	Funch, Edge & Co., Inc.	25 00
Fonda, H. B.	G. R. 5 00	G	
Ford, R. M.	10 00	Gabriel, B.	1 00
Foster, Giraud	10 00	Gabrilowitch, Mrs. Clara	15 00
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Fowler, Russel S.	5 00	Gallatin, Albert	25 00
Fowler, Miss Ruth D.	10 00	Gallatin, Mrs. Albert H.	50 00
Fox, George I.	G. R. 5 00	Gambier, E. V.	G. R. 5 00
Fox, Hugh F.	5 00	Gannett, William and Mary and N. L. F.	10 00
Fox, Louis V.	E. B. 5 00	Gardner, Mrs. E. LeB.	10 00
Francis, Charles	5 00	Garretson, Miss Helen Jay	S. R. 5 00
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Francis, Lewis	10 00	Garrison, Wilbert	15 00
Francis, Lewis W.	3 00	Gastner, J. W., & Son	5 00
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Frank, Mrs. Harry G.	G. R. 5 00	Gaudig, G. & Blum Inc.	G. R. 5 00
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Frankenheim, Samuel	G. R. 5 00	Gerberaux, Duff & Kinder	5 00
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Gibling, Mrs. Edmund J.	G. R.	Graves, Mrs. Edward H.	G. R.	5 00
Gibson, Mrs. Henry S.	2 00	Gray, Henry G.		10 00
Gillis, Frank LeG.	3 00	Green & Co.		10 00
Gillis, Walter	3 00	Greene, Mrs. George W.		1 00
Ginn & Company	5 00	Green, Henry	G. R.	5 00
Glaz, Charles	G. R.	Green, Mrs. James O.		10 00
Glenn, Garrard	G. R.	Greenbaum, Mrs. Samuel E.		5 00
Gluck, David L.	3 00	Greene, Mrs. Martin E.		5 00
Godley, Frederick A.	G. R.	Greene, Wilkins V.	S. R.	5 00
Godwin, Miss E. L.	15 00	Greenley, Howard	G. R.	5 00
Godwin, Mrs. Harold	10 00	Greenough, Mrs. John		20 00
Goedel, Julius	G. R.	Greer, David H.		25 00
Goepel, Walter E.	G. R.	Gregory, G. D.		10 00
Goerck, Theodore	5 00	Gregory, Henry E.		10 00
Coffe, Mrs. J. Riddle.	G. R.	Griest, Maurice	G. R.	5 00
Goffe, R. H.	5 00	Grim, Charles O.	G. R.	5 00
Gold, Cornelius B.	50 00	Griswold, Lorenzo		1 00
Gold, Jacob, & Co.	G. R.	Gross, Theodore		5 00
Goldberg, Samuel W.	5 00	Grossmann, Mrs. Edward A.		5 00
Goldenberg Bros. & Co.	5 00	Grout, Mrs. Mary E.	G. R.	10 00
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Goldman, Mrs. Marcus P.	2 00	Guerber, H. A.	G. R.	1 00
Goldman, Mrs. Samuel P.	G. R.	Guernsey, Henry William		10 00
Goldmark, Ralph W.	G. R.	Guggenheim, Simon F. G. R.		5 00
Goldsmith, Harry B.	5 00	Guggenheimer, Mrs. R. G. R.		5 00
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Goodman, Edwin	5 00	Guterman, P. L.		5 00
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Hague, Miss Eleanor.	G. R.	Hawkins, Eugene D.	G. R.	25 00
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Hall, Mrs. Henry B.	5 00	Hearn, James A., & Son		25 00
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Hallock, Miss Frances A.	3 00	Heckscher, Mrs. August		5 00
Ham, James M.	10 00	Heckscher, Mrs. August	G. R.	10 00
Hamann, Mrs. William A.	5 00	Heide, Henry		10 00
Hammersley, L. Gordon	50 00	Heide, Henry	S. R.	3 00
Hamilton, James H.	1 00	Heidiger, D. and H.		5 00
Hammerschlag, I. G.	G. R.	Heidiger, J. H.		10 00
Hammond, John Henry	10 00	Heilbronner, Louis		10 00
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Handschin, Miss Elise	2 00	Heller, Miss Eugenie		5 00
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Hess, Edwin H.	5 00	Garrison & Potter	10 00
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Hoffman, Miss Mary U.	10 00	Hyde, Ralph M.	20 00
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Holbrook, Edwin A. E. B.	5 00	Isaacks, George W.	E. B. 5 00
Hollander, L. P. & Co G. R.	10 00	Iselin, William E.	G. R. 10 00
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McKim, Mrs. Haslett	10 00	Mauzy, Mrs. Henry Tobin	5 00
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McKim, LeRoy	10 00	Maynard, Miss Helen L.	5 00
McKim, LeRoy S. R.	5 00	Mead, Miss Lucy G. G. R.	5 00
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MacCurdy, John T.	5 00	Merrill, Mrs. Payson G. R.	10 00
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H.	25 00	Nelson, Charles N.	25 00
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Morgan, Mrs. Pierpont	10 00	Nichols, Mrs. Acosta	10 00
Morganstern, Albert G.	5 00	Nichols, George E.	50 00
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Morice, John H.	5 00	Nichols, Mrs. John W. T.	G. R. 5 00
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Morris, Mrs. John A.	20 00	H.	5 00
Morris, L. R.	S. R. 10 00	Nielson, S.	10 00
Morris, Louis Spencer	10 00	Nielson, S.	S. R. 10 00
Morris, Richard L.	10 00	Noble, R. G.	5 00
Mortensen, W.	10 00	Norris, Miss Mary	S. R. 25 00
Morton, Mrs. Paul	5 00	North, Miss Helen B.	10 00
Moses, Mrs. E.	5 00	Northrup, Mrs. William P.	10 00
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Mott, Lewis F.	5 00	Notman, George	50 00
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Mount & Woodhull	5 00	Oakley, A. G.	5 00
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Mouraille, Miss Mathilde M.	4 00	O'Connor, Mr. & Mrs. John C.	10 00
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Munn, Charles Allen	10 00		
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Osborn, Mrs. William Church	S. R. 25 00	Perkins, Mrs. Frederick C.	50 00
Osborne, Dean C.	5 00	Perkins, G. Lawrence	10 00
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Pan American Trading Co.	5 00	Perkins, Mrs. J. Newton	5 00
Pangborn, W. S.	G. R. 5 00	Perrine, Russell J.	G. R. 5 00
Paspenheim, Mrs. A. M.	G. R. 5 00	Peters, Miss Alice R.	5 00
Paris, Mrs. Francis U.	10 00	Peters, Mrs. Edward McC.	14 50
Parker, Mrs. A. W.	15 00	Peters, Mrs. Samuel T.	G. R. 5 00
Parker, Gordon	10 00	Peters, Mrs. Theodore L.	25 00
Parker, Mrs. Gordon A.	5 00	Peters, Mrs. W. R.	10 00
Parker, Miss Linette A.	10 00	Phelps, A. S.	G. R. 3 00
Farrish, James C.	10 00	Phelps, Mrs. Charles	5 00
Farshall, Dewitt	5 00	Phelps, Miss Claudia Len	G. R. 5 00
Parsons, Mrs. Edgerton	2 00	Phelps, Miss Eleanor S.	10 00
Parsons, Miss Gertrude	10 00	Phelps, Mrs. Luis James	G. R. 5 00
Passavant & Co.	5 00	Phelps, Mrs. William W.	70 00
Patterson, John W.	2 00		
Patton, Mrs. John W.	1 00		
Fawey, Frank D.	20 00		
Pawling School (Chapel Fund)	G. R. 5 00		
Payne, Miss S. Kate	4 50		

Philbin, Eugene A.	\$15 00	Presbrey, Mrs. Frank.	\$5 00
Phipps, Miss Ada	5 00	Presbrey, Mrs. Frank. S. R.	35 00
Pierrepoint, Miss Anna J.	15 00	Pressly, Mrs. M. W.	5 00
Pierrepoint, Miss Julia J.	10 00	Preston, Mrs. Lewis B.	25 00
Pierrepoint, Mrs. R. R. Stuyvesant	35 00	Price, Walter W.	25 00
Pinkerton, Mrs. Robt. Allan	G. R. 5 00	Prime, Miss Cornelia. G. R.	5 00
Pitkin, Mrs. Albert J.	25 00	Prince, Mrs. Benjamin Prior, Miss Elizabeth S.	5 00
Pitkin, Miss Alberta L.	G. R. 5 00	Proctor, Mrs. Charles E.	10 00
Pitney, Mrs. J. O. H.	10 00	Proctor, Mrs. Thomas R.	10 00
Pitzels, Elias	2 00	Proctor, Mrs. William Ross	G. R. 25 00
Platt, Willard H.	15 00	Pryor, Mrs. S. M.	2 00
Platt, Willard R.	5 00	Pulsifer, N. T.	20 00
Plaut, Joseph	15 00	Putnam, Mrs. N. D.	G. R. 5 00
Plimpton, Mrs. George A.	G. R. 5 00	Putnam's, G. P. Sons.	10 00
Pohlmann, George	1 00	Pyne, Mrs. H. Rivington	G. R. 5 00
Polak, Edward	2 50	Pyne, Mrs. M. Taylor. G. R.	15 00
Pollak, Charles N.	S. R. 10 00	R	
Pollak, Gustav	5 00	Rackay, John	2 00
Pollak, W. G.	10 00	Rankine, Mrs. Wm. B.	2 00
Poor, Mrs. W. S.	15 00	Ransom, Mrs. Paul C. Raphael, Mrs. E.	G. R. 5 00
Pope, Mrs. Charles Frank	15 00	Rapalje, Mrs. Elizabeth M.	2 00
Pope, Miss Elizabeth A.	1 00	Rapenort, Jacob	15 00
Porter, Mrs. Clarence.	10 00	Rappold, J. C.	2 00
Post, Mrs. A. J.	G. R. 25 00	Rath, William C.	2 00
Post, Abram S.	10 00	Raymond, Arthur B.	15 00
Post, Arthur	1 00	Raymond, R. W.	10 00
Post, Mrs. Carroll J., Jr.	5 00	"Reckitts"	25 00
Post, Charles M.	5 00	Redmond, Miss Emily	20 00
Post, James H.	50 00	Redmond, Geraldyn	75 00
Potter, Miss Grace Howard	5 00	Redmond, Roland L.	20 00
Potter, William C.	10 00	Reed, Henry Douglas. G. R.	5 00
Pouch, Edgar D.	10 00	Reisinger, Mrs. Walter B.	G. R. 10 00
Pouch, William H.	10 00	Remington, H. W.	1 00
Powell, Wilson M., Jr.	50 00	Remsen, Miss Margaret S.	10 00
Powers, Kilburn	1 00	Remsen, Miss Margaret S.	S. R. 5 00
Pratt, Charles H.	25 00	Remsen, Mrs. Robert C.	10 00
Pratt, Mrs. Charles M.	25 00		
Pratt, Mrs. John T.	S. R. 10 00		
Presbrey, Miss Alice.	2 00		
Presbrey, Clifton H.	5 00		

Renard, Mme. Ohrstrom	\$30 00	Rogers, Mrs. Allen Merrill	G. R. \$5 00
Reutter, Mrs. Robert.	10 00	Rogers, Francis	10 00
Reynal, Mrs. E. S.	G. R. 10 00	Rogers, Mrs. Francis.	10 00
Reynolds, George G.	30 00	Rolle Rubber Co., The.	10 00
Rhoades, Miss Nina.	10 00	Root, Charles T.	20 00
Rich, C. V.	G. R. 25 00	Rose, Henry R.	1 00
Richard, Miss Elvina.	50 00	Rose, John Henry.	1 00
Richards, E. G.	25 00	Rosenbaum, Arthur A.	30 00
Richards, Edward C. M.	2 00	Rosenbaum, Harold A.	10 00
Richards, Howard, Jr. S. R.	30 00	Rosenbaum, Selig	10 00
Richardson Brothers.	5 00	Rosenbaum, Solomon G.	20 00
Richardson, Mrs. C. Tiffany	25 00	Rosenbaum, William. G. R.	5 00
Richardson, M. T.	2 00	Rosenfeld, Edward L.	8 00
Richardson, Samuel W.	10 00	Rosenzweig, Mrs. Joseph	5 00
Richardson, William C. G. R.	5 00	Ross, W. A., & Bro.	10 00
Richardson, Mrs. William J.	2 00	Rothbach, Jacob	5 00
Riggs, George C.	5 00	Rothberth, Albert	10 00
Riker, Mrs. Samuel.	20 00	Rothschild, E. S.	5 00
Riker, William J.	10 00	Rowley, Loren A.	2 00
Rionda, Mrs. Manuel.	G. R. 20 00	Royce, James C.	5 00
Rives, Mrs. W. C.	5 00	Rumsey, Mrs. Charles K.	5 00
Robbins, Chandler	10 00	Rupprecht, Frederick K.	10 00
Robbins, H. P.	G. R. 5 00	Rusch & Co.	10 00
Robbins, Herbert D.	5 00	Rushmore, J. D.	1 00
Robbins, Mrs. Julian W.	5 00	Russell, Mrs. Howland. S. R.	10 00
Robbins, Percy A.	25 00	Russell, Irving L.	3 00
Roberts, G. Theodore.	20 00	Russell, James W.	2 00
Roberts, Mrs. Henrietta W.	G. R. 2 00	Russell & Erwin Mig. Co.	10 00
Roberts, John E.	20 00	Rutherford, Miss E. F. Ritter, Mrs. Nathaniel E. C.	G. R. 5 00
Roberts, Mrs. Maria L.	25 00	Ryerson, Mrs. Arthur.	10 00
Roberts, Mrs. Maria L.	S. R. 2 00		
Robinson, G. H.	G. R. 5 00		
Robinson, Mrs. Isaac R.	25 00		
Rockefeller, John D., Sr.	500 00	St. James Church.	25 00
Rockliffe, Charles A.	2 00	St. Peter's Lutheran Church	12 00
Rockwood, Miss Katharine C.	5 00	Sabin, Charles H.	20 00
Rodewald, Miss A. Leontine	3 00	Sacks, Edward	2 00
Roe, Livingston	G. R. 1 00	Sackett, Henry W.	5 00
Rogan, John H.	1 00	Sackman Bros. Co., Inc.	2 00
		Sage, Dean	E. B. 1000 00
		Sage, Dean.	A. S. 400 00

Sage, Mrs. Dean.....	S. R.	\$23 00	Schuyler, Miss Louisa		
*Sage, Mrs. Russell.....	100 00		Lee.....	\$5 00	
Sahler, Miss Helen G.....	3 00		Schwab, Miss Emily.....	5 00	
Saks, Isadore.....	10 00		Schwab, Mrs. Lawrence H.....	5 00	
Saks & Co.....	10 00		Schwartz, Louis F.....	5 00	
Salisbury, Lucius A.....	25 00		Schwarzzenbach, Robert J. F.....	5 00	
Salm - Hoogstraeten, Countess Otto.....	25 00		Schwed, Frederick.....	G. R.	5 00
Saltus, Lloyd.....	G. R.	10 00	Scott, Donald.....	10 00	
Samuels, Frank H.....	5 00		Scott, George S. Mrs.....	25 00	
Sands, Mrs. Philip J.....	10 00		Scott, Mrs. George S.....	S. R.	25 00
Sands, Mrs. Philip J. S. R.....	5 00		Scott, Henry L.....	5 00	
Sanford, Edward T.....	3 00		Scott, Miss Louise B.....	10 00	
Sard, Grange.....	10 00		Scott, Miss Mary Evelyn.....	25 00	
Satterthwaite, Mrs. Pennington.....	5 00		Scoville, Miss Edith.....	10 00	
Satterthwaite, Mrs. Thomas E.....	15 00		Scoville, Miss Grace.....	S. R.	25 00
Saul, Charles R.....	5 00		Scudder, Miss Antoinette Q.....	5 00	
Saunders, Arthur C.....	5 00		Seasongood, A. J.....	S. R.	5 00
Sawyer, Deatur M.....	10 00		Sedgwick, Miss Christian D.....	G. R.	1 00
Sawyer, Mrs. H. E.....	5 00		See, A. B., Electric Elevator Co.....	15 00	
Sawyer, Homer E.....	5 00		Seeman Brothers.....	10 00	
Saxe, Sigmund.....	5 00		Seeman, Daniel W.....	10 00	
Sayre, Miss Mary Hall.....	2 50		Seeman, Joseph.....	S. R.	10 00
Sayres, Gilbert V.....	2 00		Seibels, Robert E.....	5 00	
Schefer, A. H.....	10 00		Seibels, Mrs. Robert E.....	10 00	
Schell, Mrs. William P.....	10 00		Selbert, Jacob, Jr.....	5 00	
Schieffelin, William Jay.....	20 00		Seligman, Mrs. Joseph L.....	G. R.	16 00
Schieffelin, Mrs. William Jay.....	S. R.	5 00	Seligsberg, Alfred F.....	G. R.	5 00
Schiff, Jacob H.....	100 00		Ston, Miss Helen.....	G. R.	5 00
Schiff, Jacob H.....	S. R.	25 00	Sexton, George Holart G. R.....	10 00	
Schiff, Mortimer L.....	25 00		Shainwald, Mrs. Ralph L.....	5 00	
Schlesinger, Miss Anna G. R.....	5 00		Shaw, Samuel T.....	5 00	
Schley, Mrs. Kenneth B.....	5 00		Shearman, Mrs. Robert W.....	G. R.	5 00
Schliemann, Mrs. John G. R.....	3 00		Sheldon, Edwin B.....	40 00	
Schloss, Mrs. S. W.....	G. R.	2 00	Shelton, George G.....	10 00	
Schmetzel, James H.....	10 00		Shepard, Miss A. R.....	G. R.	5 00
Schnabel, Miss Laura.....	10 00		Shepard, Mrs. E. F.....	25 00	
Schnabel, Miss Laura. S. R.....	3 00		Sherman, Charles A.....	10 00	
Schniewind, Heinrich, Jr.....	10 00		Sherman, Mrs. Charles E.....	10 00	
Schoder, Rex F.....	2 00		Sherman, Mrs. Frederick D.....	5 00	
Schoening, M. E.....	20 00				
Schuyler, Miss Georgina.....	5 00				

Sherrill, Miss Helen L.....	\$1 00	Smith, Munroe.....	G. R.	\$5 00	
Shriver, Mrs. Harry T.....	10 00	Smith, Pierre J.....		25 00	
Shults, F. K.....	G. R.	3 00	Smith, Mrs. Pierre J.....	10 00	
Shibley, Mrs. H. W.....	15 00	Smith, Mrs. William H.....		5 00	
Sichel, Rene A.....	15 00	Smithers, Mrs. Christopher D.....		10 00	
Siegan, M. B., & Co.....	10 00	Snow, Elbridge Gerry.....		5 00	
Silverstein, Abraham.....	5 00	Snodden, James Hastings.....	G. R.	100 00	
Sills, Henry J.....	15 00	Sober, LeRoy.....	G. R.	10 00	
Simmons, Mrs. Joseph F.....	5 00	Solomon, Elias L.....		1 00	
Simon, A. L., & Co.....	20 00	Solomon, Mrs. S. B.....		2 00	
Simon, Franklin.....	10 00	Sommerlich, Edwin.....		5 00	
Simonds, Mr. and Mrs. R. G.....	5 00	Sorchan, Miss Louisa Beatrice.....		10 00	
Simpson, Miss Jean W. G. R.....	5 00	Sorchan, Mrs. Victor.....	S. R.	55 00	
Simon, Mrs. Donald B.....	10 00	Sorchan, Mrs. Victor.....	S. R.	10 00	
Skell, Roswell, Jr.....	25 00	Souls, William H.....		3 00	
Skougaard, Jens.....	50 00	Spalding, A. G., & Bro.....		10 00	
Slade, Mrs. Francis H.....	5 00	Spalding, Miss Helen H.....		5 00	
Slade, Francis L.....	5 00	Sparks, T. Ashley.....		5 00	
Slater, Mrs. William A.....	30 00	Spaulding, S. S.....		30 00	
Sloan, Mrs. Benson B.....	10 00	Spear, Mrs. L. D.....		4 00	
Sloan, Mrs. George B.....	50 00	Spence, Miss Margaret.....		5 00	
Sloan, Miss Mary A.....	20 00	Spencer, Charles H.....		10 00	
Sloan, Samuel.....	10 00	Spencer, Mrs. Edward.....		5 00	
Sloan, Mrs. William S.....	10 00	Sperry, The, Gyroscopic Co.....	G. R.	25 00	
Sloane, John.....	10 00	Speyer & Co.....		10 00	
Sloane, Mrs. John.....	5 00	Speyers, Mrs. James Bayard.....		3 00	
Sloane, Mrs. William Douglas.....	25 00	Spool, The, Cotton Co.....		25 00	
Smid, Thomas.....	20 00	Spring, Miss Anna Riker.....		10 00	
Smith, Mrs. A. Alexander.....	5 00	Spring, Miss Anna Riker.....	S. R.	5 00	
Smith, Eugene.....	25 00	Squire, George H., Jr.....		5 00	
Smith, Mrs. Fitch W.....	20 00	Standish, Mrs. Myles.....	S. R.	10 00	
Smith, George C.....	10 00	Stauff, Mrs. E.....		1 00	
Smith, George D.....	30 00	Stearns, Mrs. Frederick K.....	G. R.	5 00	
Smith, J. Spencer.....	G. R.	5 00	Stebbins, E. Vail.....	2 00	
Smith, Miss Josephine C.....	10 00	Steele, Charles.....		10 00	
Smith, Mrs. Laiden Van S. M.....	G. R.	5 00	Steele, Mrs. J. Nelson.....	G. R.	5 00
Smith, Miss Marjorie D.....	1 00	Steffany, G. F.....	G. R.	5 00	
Smith, Miss Madeline D.....	5 00	Stein, Miss Helen A.....		2 00	
		Steingerter, Mrs. J.....	G. R.	4 00	
		Steinhardt, Henry.....		5 00	

Stephens, T. W.	\$10 00	Stuyvesant, Miss Annie W.	\$20 00
Sterling, Nelson. G. R.	5 00	Stuyvesant, Miss Catherine E. S. G. R.	10 00
Stern, Albert	3 00	Suckley, Mrs. Robert B.	5 00
Stern, Benjamin	10 00	Sullivan, Mrs. Emily S.	6 00
Stern, Charles	6 63	Sullivan, Mrs. James S.	20 00
Stern & Stern	2 00	Sullivan, Miss M. Louise	10 00
Stetson, Francis Lynde Stettheimer, Mrs. R. W.	100 00	Summer, Miss Emily D.	5 00
Steuer, Mrs. Max D. G. R.	3 00	Susquehanna Silk Mills	20 00
Stevens, Mrs. Byam K.	10 00	Sutphin, Mrs. Joseph Halsey	G. R. 5 00
Stevens, Joseph E.	10 00	Sutro, Ludwig	2 00
Stewart, Mrs. Greta H.	10 00	Swan, Mrs. Lyndon M. Swann, Mrs. Arthur W.	3 00
Stewart, Lispenard	25 00	Swaney, Mrs. R. H. G. R.	5 00
Stewart, William R.	10 00	Svenson, Mrs. Sven A.	10 00
Stieglitz, Leopold	10 00	Swezey, Mrs. Christopher	8 00
Stillman, Miss Charlotte R.	50 00	Switzer, Mrs. James Eads	G. R. 2 00
Stimson, Henry A. G. R.	5 00	Swords, Mrs. Charles R.	10 00
Stimson, Henry L.	10 00	T	
Stires, Ernest M.	5 00	Taber, Miss Mary	6 00
Stirn, L. & E.	20 00	Taintor, Mrs. Frederic Von B.	5 00
Stockham, Mrs. George T.	5 00	Talcoff, Miss A. M.	10 00
Stokes, Mrs. Anson Phelps	125 00	Talcoff, Mrs. James	G. R. 5 00
Stone, Miss Annie	10 00	Talcoff, Miss Julia L.	3 00
Stone, Miss Ellen J.	25 00	Taylor, William A.	10 00
Storer, A. H.	5 00	Taylor, William R.	1 00
Storey, Miss Lydia M.	5 00	Terry, Wyllys	5 00
Storrs, Frank V. G. R.	5 00	Thacher, Thomas	10 00
Stout, Mrs. Andrew V.	5 00	Thacher, Mrs. Thomas D.	20 00
*Straight, Willard D.	5 00	Thaw, J. C.	20 00
Strange, Mrs. E. B. G. R.	5 00	Thayer, Reginald H.	5 00
Straus, Herbert N.	25 00	Thiele, E.	10 00
Straus, Mrs. Marcus	10 00	Thieriot, Mrs. Charles H.	G. R. 5 00
Strauss, Albert	10 00	Thomas, Mrs. Allen M.	10 00
Strauss, Joseph	2 00	Thompson, Mrs. Frederick F.	50 00
Strauss, Nathan	4 00	Thompson, Harry C.	5 00
Streit, Mrs. L. A.	3 00		
Strong, Mrs. J. R.	35 00		
Strong, Mrs. James B. G. R.	5 00		
Strong, Mr. and Mrs. Thomas W.	5 00		
Stroock, Louis S.	5 00		
Stuart, James Marshall	S. R. 2 00		
Stubner, W. A. G. R.	2 00		
Sturges, W. W. G. R.	5 00		

Thompson, Harry C. S. R.	\$5 00	Trommer, George F. G. R.	\$5 00
Thompson, Mrs. Joseph T.	15 00	Tropp, Leopold	5 00
Thompson, Mrs. Lewis S.	10 00	Trotter, Theodore V. A.	2 00
Thomson, George M.	10 00	Truesdale, William H.	10 00
Thomson, John W.	5 00	Tuck, Mrs. Henry	5 00
Thorburn, Miss C. M.	2 00	Tucker, Mrs. John E.	5 00
Thorburn-Artz, Mrs. L. N.	2 00	Tucker, William A. G. R.	10 00
Thorne, Mrs. Margaret	2 00	Tuckerman, Alfred	20 00
Thorne, Miss Eliza A.	10 00	Tuckerman, Mr. and Mrs. Paul	50 00
Thorne, Jonathan	25 00	Turnbull, Miss Alice	5 00
Thorne, Samuel, Jr.	15 00	Turnbull, Miss Ethel	10 00
Thorne, Mrs. Samuel, Jr.	5 00	Turnbull, Mrs. Ramsey	5 00
Thorne, William V. S.	5 00	Turner, Mrs. H. C.	5 00
Thurston, Miss Amy R.	2 00	Turner, Mrs. Herbert B.	10 00
Tiebout, Miss Margaret R.	60 00	Turner, Mrs. Thornton F.	G. R. 5 00
Tiffany, Louis C.	10 00	Twitchell, Mrs. B. P.	25 00
Tiffany, The, Studios	10 00	Tyrell, Charles A.	15 00
Tilman, W. H. S. R.	1 00	U	
Timpson, Miss Margaret C.	5 00	Ullman, Sig	5 00
Titus, Henry	15 00	Ulmann, Carl J.	20 00
Tod, Mrs. J. Kennedy	5 00	Ulmann, Ludwig	3 00
Todd, Miss Clover	G. R. 2 00	Uncles, Thomas H. G. R.	5 00
Toltrue, James E.	10 00	Underhill, Mrs. A. C.	3 00
Tomkins, Calvin	5 00	Underhill, W. P.	10 00
Tompkins, Hamilton B.	5 00	Underhill, Mrs. Walter United States Bung Mfg. Co.	5 00
Tompkins, Hamilton B. S. R.	10 00	Upham, Mrs. Elizabeth K.	20 00
Tompkins, Mrs. William W.	50 00	Upjohn, Richard Russell	1 00
Tompkins, Mrs. William W. S. R.	5 00	Urchs, William J.	5 00
Torrance, Henry, Jr.	2 00	V	
Towne, Frank B.	25 00	Van Beuren, Mrs. Frederick T.	15 00
Townsend, Miss Mary Allen	5 00	Van Brunt, J. R.	5 00
Townsend, Isaac	25 00	Van Ingen, Mrs. E. H.	10 00
Townsend, Wilmet	G. R. 2 00	Van Kleek, Mrs. Robert B.	5 00
Tracy, Miss Helen D.	10 00	Van Nest, Mrs. Frank R.	5 00
Travers, George W.	5 00	Van Norden, Mrs. Theodore L.	5 00
Tredwell, Edgar A.	5 00		
Tripler, F. R. & Co. G. R.	5 00		
Trischka, John	G. R. 5 00		
Troscher, A. F.	45 00		

Van Pelt, James D.	G. R.	\$5 00	Warner Sugar Refining Co.	\$10 00
Van Raalte, Z.	10 00		Warren, Mrs. E. W.	20 00
Van Rensselaer, Mrs. Killian	5 00		Warren, Walter Phelps Washburn, William Ives	1 00
Van Rensselaer, Mrs. William B.	5 00		Waters, Mrs. Henry	10 00
Van Santvoord, Miss Anna T.	20 00		Watriss, Mrs. F. N.	2 00
Van Santvoord, Seymour	5 00		Watson, Mrs. Charles W.	10 00
Van Valkenburg, Mrs. Carlton	2 00		Watson, Mrs. J. Henry	10 00
Van Wezel, Marcus S.	5 00		Watson, Mrs. James S.	25 00
Van Winkle, Miss Mary S.	1 00		Wayland, John Elton	25 00
Varnum, Mrs. James M.	10 00		Wayland, Thomas C.	7 00
Verdi, Mrs. Caroline deS.	5 00		Webb, J. Watson	10 00
Victor, Mrs. Ernest G.	7 00		Webb, Miss May T.	G. R. 2 00
Victor, Mrs. George F.	10 00		Webb, Mrs. Vanderbilt	25 00
Victor, Thomas F.	20 00		Weeks, Thomas W.	10 00
Villard, Mrs. Henry	10 00		Weil, Isaac	5 00
Villard, Oswald G.	5 00		Weil, M. Sanford	5 00
VomSaal, R. E.	10 00		Wein, Max C.	1 00
Vonder Muhl, Mrs. Alfred	G. R. 10 00		Weinberg, Mrs. Alexander	G. R. 5 00
Voorhees, James D.	10 00		Weinberg, Mrs. Charles	5 00
Vorhaus, Louis J.	10 00		Weiss, Cornelius	G. R. 5 00
W				
Wade, Mrs. Alfred B.	G. R. 5 00		Weiss, Miss M. Therese	1 00
Wadsworth, Mrs. A. B.	5 00		Weiss, Miss M. Therese S. R.	2 00
Wadsworth, Mrs. Chas. D.	5 00		Welch, Holme & Clark Co.	10 00
Walbridge, Henry D.	10 00		Weld, DeWitt C.	3 00
Walcott, Mrs. Frederic C.	10 00		Wellington, Miss Elizabeth R.	50 00
Walker, Frederick W.	5 00		Wells, Henry C.	10 00
Walker, Mrs. Joseph, Jr.	5 00		Wemple, W. Y.	G. R. 10 00
Wallace, Sidney W.	G. R. 1 00		Wensley, Robert L.	10 00
Walser, Conrad	G. R. 5 00		Werner, Miss Miriam	G. R. 2 00
Walter, Edwin J.	10 00		Wertheim, Jacob	25 00
Wanamaker, John	5 00		Wesendonck, Max A.	5 00
Ward, Miss Caroline C.	5 00		West End Publishing Co.	5 00
Ward, Henry G.	20 00		Westervelt, William Young	5 00
Ward, Mrs. W. E.	G. R. 5 00		Wheeler, Edward J.	10 00
Wardwell, Allen	10 00		Wheeler, Miss Laura	5 00
			White, Alexander M.	10 00
			White, Alfred T.	10 00
			White, Miss Clara P. S. R.	5 00
			White, Rev. and Mrs. Elliot	G. R. 2 00

White, Miss Frances E.	\$50 00	Withers, Mrs. Creighton	\$5 00
White, G. B.	10 00	Woerishoffer, Mrs. Anna	25 00
White, George Starr	5 00	Wolf, Hermann H.	10 00
White, Miss Henrietta	13 00	Wolf, Mrs. Julius R.	5 00
White, Miss May W.	G. R. 30 00	Wolf, Mrs. Lewis S.	10 00
Whitehouse, Mrs. J. H.	20 00	Wolf, Louis	3 00
Whitlock, Miss M. G.	10 00	Wolf, Sidney E.	5 00
Whitney, Arthur	10 00	Wollman, Henry	S. R. 1 00
Whitney, J. B.	10 00	Wood, Mrs. Charles E. G. R.	5 00
Whitney, J. F. & Co.	5 00	Wood, Edwin C.	G. R. 1 00
Whittemore, Howard	5 00	Wood, Mrs. George	5 00
Whorg, Frank B.	20 00	Wood, Mrs. William Halsey	2 00
Wiener, Milton M.	1 00	Woodin, W. H., Jr.	G. R. 10 00
Wilkins, Joseph	G. R. 5 00	Woodin, William H.	65 00
Wilkinson Bros. & Co.	20 00	Woodin, William H.	S. R. 25 00
Wilkinson, Edward T.	10 00	Woodman, Raymond H.	2 50
Wilkinson, Miss S. Edith	5 00	Woods, William	15 00
Willard, Eugene Sands	5 00	Woolley, Mrs. James V. S.	2 00
Willcox, William G.	20 00	Woolley, Mrs. Park Mason	10 00
Willcox, Mrs. William Goodnow	40 00	Woolverton, Mrs. W. H.	2 00
Willenborg, C. & Co.	5 00	Wright, Miss Constance	5 00
Willenbrock, Mrs. Fred	2 00	Wright, Miss Sarah W.	S. R. 1 00
Williets, Mrs. Edward	10 00	Wunderlich, Frederich W.	5 00
Williams, Mrs. Charles Mallory	5 00	Y	
Williams, Howard	2 00	Yeisley, Mrs. George C. G. R.	3 00
Williams, Mrs. Timothy S.	10 00	Young, Mrs. A. Murray	20 00
Williamson, Miss Mary B.	5 00	Young, A. Murray	S. R. 10 00
Wills, Ernest C.	10 00	Young, Mrs. Horace G.	5 00
Wilmerding, Miss E. S.	3 00	Z	
Wilmerding, Lucius	10 00	Zabriskie, Mrs. C.	45 00
Wilson, Mrs. Marshall Orme	25 00	Zabriskie, Miss Ethel	20 00
Wilson, R. Thornton	25 00	Zabriskie, George	35 00
Wineburgh, R.	G. R. 10 00	Zabriskie, George	S. R. 5 00
Winkhaus, Mrs. Augusta C.	5 00	Zabriskie, Mrs. George	10 00
Winkhaus, Frederick	15 00	Zehden, Martin	2 00
Winston, Owen	5 00	Zehnder, Mrs. C. H.	10 00
Wisch, P. Edward	5 00	Zentler, Arthur	G. R. 2 00
Wisner, Miss Elizabeth H.	30 00		
Witherbee, Mrs. Frank S.	15 00		

ANONYMOUS CONTRIBUTIONS

3 of \$25.....	\$75 00	"F.S."	\$20 00
2 of \$10.....	20 00	"M.L."	10 00
1 of \$6.....	6 00	"N.N."	G. R. 5 00
6 of \$5.....	30 00	"BBS"	10 00
"Cash Contributions"		"C.S.S."	75 00
2 of \$10.....	G. R. 20 00	"E.E.A."	20 00
1 of \$9.....	S. R. 9 00	"G.G.M."	5 00
2 of \$5.....	10 00	"G.W.W."	10 00
4 of \$5.....	G. R. 20 00	"H. A. P."	20 00
1 of \$2.....	2 00	"I.B.G."	20 00
3 of \$2.....	G. R. 6 00	Cash C. W.....	10 00
4 of \$1.....	4 00	Anna Cash	1 00
18 of \$1.....	G. R. 18 00	"Mrs. E.D.S."	25 00
1 of \$1.....	E. B. 1 00	"In Memorium F.L."	10 00
1 of \$1.....	S. R. 1 00	In Memory of T. G.	
1 of 60 cents.....	S. R. 60	Sinnott	1 00
"J"	3 00	"A Friend"	100 00
"A.B."	5 00	"A Friend"	100 00
"A.W."	5 00	"A Friend"	10 00
"C.S."	3 00	A Bridgeport Friend..	10 00

CONTRIBUTIONS OF CLOTHING, READING MATTER, ETC.

Abbes, Mrs. D.	Cook, Leopold A.
Auchincloss, C. C.	Coombe, T. Gorton.
Auchincloss, H. D.	Damrosch, Mrs. Walter.
Baldwin, F. H.	Dyer, Mrs. G. R.
Bases, A.	Fahler, Miss.
Bennett, Mrs. J. W. F.	Fahnestock, Mrs. E.
Bishop, Miss G. R.	Gillies, Walter.
Blumenthal, Mrs. S.	Goodrich, J. C.
Bohn, A. L.	Helmer, Mrs. Julius.
Bolmer, Mr.	Herrick, Miss C. M. K.
Brown, John Crosby.	Holt, Mrs. L. E.
Brown, Mrs. W. R.	Howes, Rev. R.
Brunswick, Mrs. E.	Howson, Mrs.
Butler, Wm. Allen, Jr.	Hurd, R. M.
Cady, Lyndon B. (M.D.).	Jackson, Mrs. John P.
Cahen, I. J.	Jackson, Mrs.
Cahn, A. B.	Jennings, Capt. Percy.
Carter, Ernest T.	Judson, Mrs. H. I.
Chandler, G. W.	Kay, Mrs. Selb.
Cilley, Mrs. Anna.	Lincoln, Mrs. Lowell.
Clark, E. A. S.	Lockwood, Mrs. I. Ferris.
Cohen, Joseph.	Logie, Mrs. Robert.
Colgate, W.	Loines, Mrs.
Colgate, William.	Ludlow, George P.
Colman, Samuel.	McNulty, J. C.

Machen, Mrs. C. W.	Root, Mrs. C. T.
Maury, Mrs. Henry Tobin.	Sahler, Mrs. H. G.
Miller, Mrs. A.	Scott, Mrs.
Needlework Guild.	Sholes, Mrs. C. E.
O'Connor, Mrs. J. C.	Thomas, Mrs. H. W.
Oppenhe, Mrs. Emerson.	Tighe, Mrs. John.
Oppenheimer, Mrs.	Tucker, Mrs. S. A.
Renard, Madam Ohrstrom.	Witkin, I.
Rieker, Mrs.	Wolner, E.
Ritz Carlton Hotel.	Wolt, A.

CONSTITUTION AND BY-LAWS

AN ACT to incorporate The Prison Association of New York. Passed May 9, 1846, by a two-thirds vote. (As subsequently amended.)

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

§ 1. All such persons as are now and hereafter shall become members of the said association pursuant to the constitution thereof, shall and are hereby constituted a body corporate by the name of The Prison Association of New York, and by that name have the powers that by the third title, of the eighteenth chapter, of the first part of the Revised Statutes, are declared to belong to every corporation, and shall be capable of purchasing, holding and conveying any estate, real or personal, for the use of said corporation, provided that such real estate shall never exceed the yearly value of ten thousand dollars, nor be applied to any other purpose than those for which the corporation is formed.

§ 2. The estate and concerns of said corporation shall be managed and conducted by its executive committee, in conformity to the constitution of the said corporation; and the following articles that now form the constitution of the association shall continue to be the fundamental laws and constitution thereof, subject to alterations in the mode therein prescribed.

ARTICLE FIRST.

The objects of the association shall be:

1. The amelioration of the condition of prisoners, whether detained for trial, or finally convicted, or as witnesses.

2. The improvement of prison discipline and the government of prisons, whether for cities, counties or states.

3. The support and encouragement of reformed convicts after their discharge, by affording them the means of obtaining an honest livelihood, and sustaining them in their efforts at reform.

ARTICLE SECOND.

The officers of the society shall be a president, vice presidents, a recording secretary, a corresponding secretary, and a treasurer, and there shall be the following standing committees, viz.: a finance committee, a committee on detentions, a committee on prison discipline, a committee on discharged convicts and an executive committee. The number of the executive committee shall consist of not more than thirty-five, of whom not more than ten shall be officers of the society, and not more than twenty-five shall be persons other than officers.

ARTICLE THIRD.

The officers named in the preceding article shall be officio members of the executive committee, who shall choose one of their number to be chairman thereof.

ARTICLE FOURTH.

The executive committee shall meet once in each month, and keep regular minutes of their proceedings. They shall have a general superintendence and direction of the affairs of the society, and shall annually report to the society all their proceedings, and such other matters as shall be likely to advance the ends of the association.

ARTICLE FIFTH.

The society shall meet annually in the city of New York, at such time and place as the executive committee shall appoint, and at such other times as the president, or in his absence, one of the vice-presidents, shall designate.

ARTICLE SIXTH.

Any person contributing annually to the funds of the association not less than five dollars shall, owing to such contribution, be a member thereof. A contribution of five hundred dollars shall constitute a life patron; a contribution of one hundred dollars shall constitute an honorary member of the association for life, and a contribution of fifty dollars shall constitute a member of the association for life. Honorary and corresponding members may, from time to time, be appointed by the executive committee.

ARTICLE SEVENTH.

A female department shall be formed, consisting of such females as shall be selected by the executive committee, who shall have charge of the interest and welfare of prisoners of their sex, under such regulations as the executive committee shall adopt.

ARTICLE EIGHT.

The officers of the association shall be chosen annually at the annual meeting, at which time such persons may be elected honorary members as shall have rendered essential service to the cause of prison discipline.

ARTICLE NINTH.

Any society having the same objects in view may become auxiliary to this association by contributing to its funds and co-operating with it.

ARTICLE TENTH.

The executive committee shall have power to add to any of the standing committees such persons as, in their opinion, may be likely to promote the objects of the society, and shall have power to fill any vacancy which may occur in any of the offices of the association, intermediate the annual meetings.

ARTICLE ELEVENTH.

This constitution may be amended by a vote of the majority of the society at any meeting thereof, provided notice of the amendment has been given at the next preceding meeting.

The officers elected for the current year, under the constitution shall continue to be the officers thereof until others shall be duly chosen in their places.

And it is hereby further enacted that no manager of said society shall receive compensation for his services.

§ 3. The said executive committee shall have power to establish a workhouse in the county of New York, and in their discretion, to receive and take into the said workhouse all such persons as shall be taken up and committed as vagrants or disorderly persons in said city as the Court of General Sessions of the Peace, or the Court of Special Sessions, or the Court of Oyer and Terminer, in said county, or any police magistrate, or the commissioner of the almshouse may deem proper objects, and the said executive committee shall have the same powers to keep, detain, employ and govern the said persons as are now by law conferred on the keepers of the bridewell or penitentiary in said city.

§ 4. The said executive committee may, from time to time, make by-laws, ordinances and regulations, relative to the management and disposition of the estate and concerns of said association and the management, government, instruction, discipline and employment, of the persons so as aforesaid committed to the said workhouse, not contrary to law, as they may deem proper, and may appoint such officers, agents, and servants as they may deem necessary to transact the business of the said association, and may designate their duties. And the said executive committee shall make an annual report to the Legislature and to the corporation of the city of New York, of the number of persons received by them into the said workhouse, the

disposition which shall be made of them by instructing or employing them therein, the receipts and expenditures of said executive committee, and generally all such facts and particulars as may exhibit the operations of the said association.

§ 5. The said executive committee shall have power, during the minority of any of the persons so committed to the said workhouse, to bind out the said persons so being minors, as aforesaid, as apprentices or servants, with their consent during their minority, to such persons and at such places, to learn such proper trades and employments as in their judgment will be most conducive to their reformation and amendment and future benefit and advantage of such persons.

§ 6. The said executive committee by such committees as they shall from time to time appoint, shall have power, and it shall be their duty to visit, inspect, and examine, all the prisons in the State, and annually report to the Legislature their state and condition, and all such other things in regard to them as may enable the Legislature to perfect their government and discipline. And to enable them to execute the powers and perform the duties hereby granted and imposed, they shall possess all the powers and authority that by the twenty-fourth section, of title first, chapter third, part fourth of the Revised Statutes are invested in inspectors of county prisons and the duties of the keepers of each prison that they may examine shall be the same in relation to them, as in the section aforesaid, are imposed on the keepers of such prisons in relation to the inspectors thereof; provided, that no such examination or inspection of any prison shall be made until an order for that purpose to be granted by the chancellor of this State, or one of the judges of the Supreme Court, or by a vice-chancellor or circuit judge, or by the first judge of the county in which the prison to be examined shall be situate shall first have

been had and obtained, which order shall specify the name of the prison to be examined, the names of the persons, members of the said association, by whom the examination is to be made, and the time within which the same must be concluded.

BY-LAWS

I. There shall be a stated meeting of the executive committee on the third Thursday of each month, and special meetings shall be held on the requisition of the chairman or any three members of the executive committee. The call for a special meeting shall, in all cases, state the business to be transacted at said meeting. The annual meeting shall be held on the third Thursday of January in each year at half-past three in the afternoon at the office of the association.

The number of members composing the executive committee exclusive of the officers of the association, is hereby fixed at twenty-four, and divided into four groups or classes as follows: At the election held at the annual meeting of the year 1916, there shall be elected, to serve from that date, six members for the term of one year, six for the term of two years, six for the term of three years, and six for the term of four years. At each annual meeting thereafter six members shall be elected for the term of four years in place of those whose terms of office then expire. Any vacancies in the membership of the committee by death, resignation or otherwise, may be filled either by the association at any annual meeting, or, in interims between the annual meetings, by the executive committee.

II. At every meeting of the executive committee five members shall be necessary to constitute a quorum.

III. The order of business at the annual meeting shall be as follows:

1. Election of chairman and secretary.
2. The reading of the minutes of the last meeting.
3. Report of committee on nominations.
4. Election of officers.

5. Report of corresponding secretary on the work of the year.
6. Annual report of the treasurer.

IV. The order of business at every other stated meeting shall be as follows:

1. The reading and approval of the minutes of the last preceding meeting.
2. Report of treasurer.
3. Reports from standing committees.
4. Report from the corresponding secretary.
5. Reports from special committees.
6. Report from the general agent.
7. Miscellaneous business.

At a special meeting no other business shall be transacted than that for which the said meeting was called.

V. The chairman shall appoint all standing and special committees and decide all questions of order, subject to an appeal; and the rules of order shall be those embodied in Cushing's Manual, so far as they are applicable.

VI. The recording secretary of the association shall be the secretary of the executive committee; and it shall be his duty to keep the minutes of the proceedings of said committee, to record them in a book provided for that purpose, and to give due notice of all meetings of the committee.

VII. The corresponding secretary shall conduct the correspondence of the executive committee and of each of the standing committees; and shall act as the general financial agent of the association, and shall report at each stated meeting of the committee.

VIII. The treasurer shall have charge of the funds of the association, and shall give such security as the executive committee may require. His duties are more fully defined in by-law X.

IX. There shall be six standing committees, namely, on finance, detentions, discharged convicts, law, house, and library.

X. The committee on finance shall be charged with the duty of raising and caring for the funds.

The funds of the association shall be divided into three parts to be known as:

1. The endowment fund.
2. The reserve fund.
3. The general fund.

The Endowment Fund.—The endowment fund shall consist of such contributions as shall be given with the restriction that the income only shall be used for the purpose of the association, and all legacies.

The Reserve Fund.—The reserve fund shall consist of such sums as may be set aside from the general fund from time to time by the executive committee for investment. Whenever any part of the reserve fund shall be appropriated by the executive committee, such sum shall be immediately transferred to the general fund. The endowment and reserve funds shall be under the immediate direction and control of the committee on finance, and all investments of these funds shall be ordered by the committee. The treasurer of the association shall be a member and act as the treasurer of the committee on finance, and shall be responsible for the safe-keeping of the sureties of the endowment and reserve funds.

Any uninvested balance of the endowment and reserve funds shall be kept each in separate trust companies in the name of the association, subject to check of the treasurer, and shall, whenever possible, bear interest. All income from the endowment and reserve funds may be transferred to the general fund as soon as received.

No part of the reserve fund shall be used for any purpose except by resolution of the executive committee, and

whenever any part shall be appropriated by the executive committee it shall immediately be transferred to the general fund.

The General Fund.—The term "general fund" shall cover all receipts of the association not constituting a special fund or specified for the endowment fund, the intention being that all the income, except legacies, including donations for general purposes, and income from endowment and reserve funds, shall be credited to the general fund to which the authorized disbursements of each activity of the association shall be charged at the close of the fiscal year.

The treasurer shall notify the corresponding secretary at once of all transfers of income from the endowment and reserve funds to the general fund.

The treasurer shall notify the corresponding secretary, immediately on receipt by him of any sum for the account of the association that such receipt may be entered at once to the credit of the proper account on the books of the association.

The corresponding secretary shall be the general disbursing agent of the association, the object of the provision being to keep in the central offices of the association all receipts for payments by him for the association of any kind, nature or description, and to have in the central offices immediate record of all his disbursements. This provision shall not apply to the endowment and reserve funds.

All donations received by the corresponding secretary shall be entered by him upon the proper books of the association and then deposited in such bank as directed by the treasurer to the credit of the association. Whenever the executive committee shall make an appropriation out of either the reserve or general fund, the corresponding secretary shall send to the treasurer a copy of the resolution making the appropriation, certified by the recording secre-

tary, which certified copy shall be the treasurer's authority for transferring the appropriated amount to the corresponding secretary.

The treasurer shall keep an account covering the general fund in the name of the association, subject to his check as treasurer in such bank as may be selected by him and approved by the committee on finance. Such account shall be separate and distinct from those accounts opened for the uninvested balance of the endowment and reserve funds.

The corresponding secretary shall keep a bank account in the name of the association, subject to his check as corresponding secretary for current disbursements, and shall deposit to the credit of said bank account all moneys he may receive from the treasurer drawn from the general fund.

The committee on finance shall audit and report upon accounts of the treasurer and of the corresponding secretary.

At each regular meeting of the executive committee the treasurer shall make a detailed statement of the receipts and disbursements for the preceding calendar month. He shall make a statement showing investments and the receipts and disbursements of the endowment and reserve funds; he shall make, at the annual meeting of the association, a detailed statement of receipts and disbursements for the fiscal year.

XI. It shall be the duty of the committee on detentions:

1. To inquire, as far as may be practicable or necessary, into the causes of commitment of persons in the prisons or houses of detention in the cities of New York and in Brooklyn, and to adopt proper measures for procuring the discharge or providing for the defense of such as shall appear to be entitled thereto.

2. To visit frequently the prisons under their charge, and to endeavor to improve both the physical and moral condition of the prisoners in all suitable and practicable ways.

XII. It shall be the duty of the committee on discharged convicts:

1. To correspond with prison agents or superintendents relative to the character and trades of prisoners, and to ascertain, previous to the discharge of each prisoner, his feelings, views and capabilities, with a view of making the best arrangements for his future employment.

2. To keep a record of all persons who will employ discharged prisoners and of their several occupations; to procure such employment for prisoners and applying therefor as seems best adapted to the capacity of each; to hold correspondence with employers; to keep a record of the conduct and prospects of those for whom places have been obtained, that they may be sustained and encouraged with the idea that a continued friendly interest is felt for them.

3. To secure suitable boarding places for discharged prisoners, where they will not be exposed to corrupting influences, taking care not to have more than one in a place, where it can be avoided.

4. To see that the prisoners are provided with suitable clothing, of a kind that will not attract particular attention.

5. To consider the internal organization of the management of prisons, and the physical and moral influences to be exerted on the prisoners during their confinement, to report upon their health, reformation, upon convict labor, administration and internal police, on the comparative merits of different prison systems, and on the visitation of prisons and houses of reformation.

XIII. It shall be the duty of the committee on law to examine and report from time to time upon the penal legislation of the State, with their suggestions for the amendment thereto, to consider questions relating thereto which are under discussion in the press or the Legislature, including pending bills, and report their views and conclusions upon them, also to care for the law business of the association.